Dear Delegates,

Welcome to the 2016 National Model United Nations Conference in New York (NMUN•NY)! We are pleased to introduce you to our committee, the Economic and Social Council Plenary (ECOSOC). This year’s staff is: Directors Sara Leister (Conference A) and Aly El Salmy (Conference B), and Assistant Directors David Vásquez (Conference A) and Chase Mitchell (Conference B). Sara completed her B.A. in Political Science and Economics at Western Washington University and currently works for the microfinance partner of World Vision. This will be her third year directing at NMUN•NY. Aly received his B.Sc in Mechanical Engineering, with a minor in International Relations, from the American University in Cairo. He has previously worked as Assistant Corporate Social Responsibility Manager for Nestlé Egypt, and is now a Masters of Public Policy candidate at the Lee Kuan Yew School of Public Policy at the National University of Singapore. This is his third year on NMUN•NY staff.

David studied International Relations and Multimedia Journalism at Universidad San Francisco de Quito. He works as a full-time teacher with Enseña Ecuador, an organization that is part of the alliance Teach For All, and this is his second year on NMUN•NY staff. Chase received his B.B.A. in Economics and Global Business in 2015. He currently works in the insurance industry in Northeast Wisconsin and will be pursuing further education in the future. This is his first year as part of NMUN•NY.

The topics under discussion for ECOSOC are:

I. Ensuring Universal Access to Water
II. Utilizing Youth Employment for Sustainable Development
III. Education in Post-Conflict Situations

ECOSOC, one of the six primary organs of the United Nations, is a key UN body in addressing issues of sustainable development. Under the authority of the Charter of the UN, ECOSOC is mandated to address economic and social matters. It oversees several specialized agencies, as well as functional and regional commissions, and submits an annual report to the General Assembly. ECOSOC also plays an important role as the primary coordinating body of the UN and will be a leader in working with UN bodies and partners to translate the Sustainable Development Goals (SDGs) into actionable work plans.

We hope you will find this Background Guide useful as an introduction to the topics for this committee. However, it is not intended to replace individual research. We highly encourage you to explore your Member State’s policies in-depth, as well as use the Annotated Bibliography and Bibliography to further your knowledge on these topics. In preparation for the conference, each delegation will submit a position paper. Please take note of the NMUN policies on the website and in the Delegate Preparation Guide regarding plagiarism, codes of conduct, dress code, sexual harassment, and the awards philosophy and evaluation method. Adherence to these guidelines is mandatory.

The NMUN Rules of Procedure are available to download from the NMUN website. This document includes the long and short form of the rules, as well as an explanatory narrative and example script of the flow of procedure. It is thus an essential instrument in preparing for the conference, and a reference during committee.

If you have any questions concerning your preparation for the committee or the conference itself, feel free to contact the Under-Secretaries-General for the ECOSOC Department, Dinah Douglas (Conference A) and Lauren Shaw (Conference B). You can reach either USG by contacting them at: usg.ecosoc@nmun.org.

We wish you all the best in your preparations and look forward to seeing you at the conference!

Sincerely,

David Vásquez, Assistant Director

Conference A

Sara Leister, Director

Conference B

Aly El Salmy, Director

Chase Mitchell, Assistant Director

The NCCA/NMUN is a Non-Governmental Organization associated with the UN Department of Public Information, a UN Academic Impact Member, and a 501(c)(3) nonprofit organization of the United States.
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<th>Abbreviation</th>
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<td>Annual Ministerial Review</td>
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<td>BRAC</td>
<td>Bangladesh Rural Advancement Committee</td>
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<td>CEB</td>
<td>Chief Executives Board for Coordination</td>
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<td>CEDAW</td>
<td>Convention on the Elimination of All Forms of Discrimination against Women</td>
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<td>CERF</td>
<td>Central Emergency Response Fund</td>
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<td>CESCR</td>
<td>Committee on Economic, Social and Cultural Rights</td>
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<td>CMM</td>
<td>Coordination and Management Meetings</td>
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<td>Commission on Population and Development</td>
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<td>CRC</td>
<td>Convention on the Rights of the Child</td>
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<td>CRPD</td>
<td>Convention on the Rights of Persons with Disabilities</td>
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<td>CSD</td>
<td>Commission on Sustainable Development</td>
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<td>Civil society organizations</td>
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<td>CSTD</td>
<td>Commission on Science and Technology for Development</td>
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<td>DCF</td>
<td>Development Cooperation Forum</td>
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<td>Economic and Social Council</td>
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<td>Education for Employment</td>
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<td>Economic and Social Commission for Asia and the Pacific</td>
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<td>European Union</td>
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<td>FFA</td>
<td>Education 2030 Framework for Action</td>
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<td>General Assembly</td>
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<td>GBV</td>
<td>Gender-based violence</td>
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<td>GDP</td>
<td>Gross domestic product</td>
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<td>HLPF</td>
<td>High-level Political Forum on Sustainable Development</td>
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<td>HLS</td>
<td>High-level Segment</td>
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<td>Inter-Agency Standing Committee</td>
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<td>International Covenant on Economic, Social and Cultural Rights</td>
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<td>ICT</td>
<td>Information and communication technology</td>
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<td>Internally displaced persons</td>
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<td>IFAD</td>
<td>International Fund for Agricultural Development</td>
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<td>International Labor Organization</td>
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<td>International Monetary Fund</td>
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<td>INEE</td>
<td>Inter-Agency Network for Education in Emergencies</td>
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<td>JMP</td>
<td>Joint Monitoring Programme for Water Supply and Sanitation</td>
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<td>JPOI</td>
<td>Johannesburg Plan of Implementation</td>
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<td>LDCs</td>
<td>Least developed countries</td>
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<td>Middle East and North Africa</td>
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<td>Official development assistance</td>
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<td>Organization for Economic Cooperation and Development</td>
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<td>OWG</td>
<td>Open Working Group</td>
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<td>QCPR</td>
<td>Quadrennial Comprehensive Policy Review</td>
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<td>Rio+20</td>
<td>United Nations Conference on Sustainable Development</td>
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<td>United Nations Conference on Environment and Development</td>
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<td>Universal Declaration of Human Rights</td>
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<td>United Nations</td>
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<td>UN DESA</td>
<td>United Nations Department of Economic and Social Affairs</td>
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<td>UN DPI</td>
<td>United Nations Department of Public Information</td>
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UNEP  United Nations Environment Programme
UNESCO  United Nations Educational, Scientific and Cultural Organization
UNFPA  United Nations Population Fund
UNICEF  United Nations Children’s Fund
UNOPS  United Nations Office for Project Services
UN-Water  United Nations Inter-Agency Mechanism on All Freshwater Related Issues, Including Sanitation
USAID  United States Agency for International Development
WA-WASH  West Africa Water, Sanitation and Hygiene Initiative
WASH  Water, sanitation, and hygiene
WHO  World Health Organization
WPAY  World Programme of Action for Youth
WSSD  World Summit on Sustainable Development
WWC  World Water Council
YEF  Youth Entrepreneurship Facility
YEP  Youth Employment Program
United Nations System at NMUN•NY

This diagram illustrates the UN System simulated at NMUN•NY. It shows where each committee “sits” within the system, to help understand the reportage and relationships between the entities. Examine the diagram alongside the Committee Overview to gain a clear picture of the committee's position, purpose, and powers within the UN System.
Committee Overview

Introduction

Chapter X of the Charter of the United Nations (1945) established the Economic and Social Council (ECOSOC) as a founding body and one of the six principal organs of the United Nations (UN). ECOSOC indirectly oversees 70% of UN resources through its oversight of 14 specialized agencies and 13 functional and regional commissions. The Council is mandated to serve as a main body for policy dialogue on economic, social, cultural, educational, and health-related topics; review and advise Member States and other UN entities on matters within this mandate; and lead discussion on the implementation of the international development framework.

ECOSOC has undergone some reforms since its inception. In the 1960s and 1970s, developing countries broadened the agenda of the UN and sought a stronger focus on urgent issues such as the elimination of underdevelopment, poverty, and the unequal position of their countries in the world economy. Following this, the General Assembly (GA) adopted resolution 32/197 of 1977, on the “Restructuring of economic and social sectors of the United Nations System,” which attempted to make ECOSOC more effective by increasing coordination with its subsidiary bodies. ECOSOC also saw an increase in its membership to 54 Member States as a result of GA resolution 2847(XXVI) (1971). To avoid any duplication of work due to unclear mandates, GA resolution 50/227 of 1995 clarified the role of the GA to provide policy guidance and for the role of ECOSOC to focus on coordination, an interpretation confirmed by the GA resolution 57/270 B (2002).

The GA implemented further reform in the past decade to strengthen the working methods of ECOSOC through GA resolutions 61/16 of 2007 and 68/1 of 2013. The 2013 reforms included an expansion of its functions and powers to enable the Council to take the lead on identifying and discussing recently emerging challenges; act as a policy forum for global leaders, especially concerning the integration of sustainable development efforts; and to provide a platform of accountability for all levels of monitoring and reporting on universal commitments. These reforms keep ECOSOC’s role and work critical to preparing, monitoring, implementing, and facilitating global discussions around the Sustainable Development Goals (SDGs).

Governance, Structure and Membership

ECOSOC comprises 54 members, each elected by the GA for overlapping three-year terms. The members are distributed in accordance with the geographical position of the applicants to achieve equal representation from all continents: 14 seats are allocated to African Member States, 11 to Asian Member States, six to Eastern European Member States, 10 to Latin American and Caribbean Member States, and 13 to Western European and other Member States. Each member has one representative and one vote in the Council, and all decisions are made by a simple majority of those members present and voting. ECOSOC is governed by a President, Vice-President, and Rapporteur, as well as a Bureau consisting of five representatives, the President and four Vice-Presidents, all of whom are elected to one-year terms by the Council at the outset of each session. The Bureau assumes

The United Nations Economic and Social Council (ECOSOC) is one of the six primary organs of the UN. Under the authority of the Charter of the United Nations, ECOSOC is mandated to address economic and social matters. It submits an annual report to the General Assembly.
responsibility for setting the Council’s agenda, devises action plans, and collaborates with the Secretariat on administrative duties. The membership rotates equally among regional blocs.

The Council meets twice annually, once for an organizational session, or when elections to the Bureau take place, and once for a substantive session, which is further divided into five “segments” focusing on separate thematic aspects of the Council’s work. The working methods of the Council were further reformed under the GA resolution 68/1 in 2013, and its work is now organized as follows:

**High-level Segment (HLS):** The HLS includes a thematic Annual Ministerial Review (AMR), a biannual Development Cooperation Forum (DCF), and ministerial-level meetings of the High-level Political Forum on Sustainable Development (HLPF).

**Integration Segment:** Focusing on harmonizing the work of ECOSOC members, subsidiary bodies, and stakeholders, this segment consolidates important messages on primary themes and action-oriented recommendations from the Council system.

**Operational Activities for Development Segment:** Monitoring the follow-up to the Quadrennial Comprehensive Policy Review (QCPR) recommendations and alignment with the work of the specialized agencies, this segment helps ECOSOC provide efficient coordination to the UN programmes and funds.

**Coordination and Management Meetings (CMM):** At these regular meetings, the Council reviews the work of its subsidiaries (see below for detail) and considers the coordination of work across thematic issues within its mandate, such as gender mainstreaming. The Council works closely with the Secretariat of the Chief Executives Board for Coordination (CEB) during these meetings.

**Humanitarian Affairs:** This segment serves as a thematic forum for discussion on addressing operation challenges and normative progress on humanitarian policy. In June 2015, the segment focused on the future of humanitarian affairs and operation of the activities.

ECOSOC oversees 14 subsidiary bodies that hold their own sessions and provide recommendations, draft resolutions, and annual reporting to the Council. The two most common types of subsidiary bodies are functional and regional commissions:

**Functional Commissions:** The nine functional commissions are “deliberative bodies whose role is to consider and make recommendations on issues in their areas of responsibility and expertise.” Functional commissions, in particular, have a responsibility for following up on the major UN conferences, in accordance with the role of ECOSOC.

**Regional Commissions:** The five regional commissions aim to foster economic integration, oversee the implementation of regional sustainable development initiatives, and help address economic and social issues in sub-regions by fostering multilateral dialogue, cooperation, and collaboration within and between regions. As regional commissions target problems and challenges within their geographical scope,
members in most cases must be a country from this region.  

**Expert Bodies Composed of Governmental Experts:** The seven bodies that fall into this category are focused on narrow topics that ECOSOC has identified as important and deserving of additional attention or particular expertise. These bodies consider issues falling within the scope of the Council’s work in order to improve the information, guidance, policy or regulations on the issue, with a particular aim for coherence and consistency at the international level.  

Other subsidiaries include standing committees, ad hoc, and other related bodies. Specific methods of work have been adopted within each subsidiary organ to align with the mandate of each entity and are updated regularly; significant recent changes include the establishment of HLPF and the replacement of the Commission on Sustainable Development (CSD) by the HLPF in September 2013, per ECOSOC resolution 2013/19.  

**Mandate, Functions and Powers**

The *Charter of the United Nations* mandates ECOSOC to “make or initiate studies and reports with respect to international economic, social, cultural, educational, health, and related matters,” including human rights and freedoms, to the GA and its specialized agencies. ECOSOC may also “furnish information to the Security Council and shall assist [it] upon request.” As emphasized by recent reforms accentuating this role, ECOSOC also provides coordination, monitoring, and advice to UN programs, agencies, and funds on international development policies and their implementation. Examples of this coordination role include facilitating cooperation between economic institutions like the World Bank and International Monetary Fund (IMF) in 1998 and establishing the biennial high-level DCF, now part of the Council’s High-level Segment, in 2007.  

The Council fulfills its mandate under the overall authority of the GA, and with the consultation of a broad range of civil society actors, with more than 3,900 non-governmental organizations (NGOs) with consultative status who may attend and participate in various UN meetings, conferences, and special sessions to voice their concerns to the international community. Consultative status is given by ECOSOC’s Committee on NGOs, established in 1946 and comprising 19 Member States, and which directly reports to ECOSOC on the procedural and substantive matters raised by CSOs. ECOSOC resolution 1996/31 of 24 July 1996 indicated the principles, eligibility requirements, rules, procedures, obligations, and responsibilities for NGOs and the UN in granting the consultative relationship. In the latest report from the June 2015 session, the Committee granted consultative status to 160 NGOs, deferred for consideration an additional 200 NGOs, and reviewed quadrennial reports.  

**Recent Sessions and Current Priorities**

*Transitions from the MDGs to the SDGs*
One of the key priorities of the Council currently is to manage the transition from the Millennium Development Goals (MDGs) to the post-2015 development framework and the SDGs.42 The SDGs were formally proposed by Member States and adopted by the GA at the UN Sustainable Development Summit as Transforming our world: the 2030 Agenda for Sustainable Development, on 25 September 2015.43 The HLPF, which replaced the UN Commission on Sustainable Development, has been critical to the coordination, implementation, and accountability measures around the SDGs.44 The recent President’s Summary from the June-July 2015 session of the HLPF states that the ECOSOC segment will play a critical role in the transition from the MDGs to the SDGs and will be the international leader on translating the Goals into actionable work plans.45 During the 2015 session, members suggested that the HLPF develop a roadmap with critical milestones to deliver the post-2015 development agenda goals by 2030.46

Youth Engagement
ECOSOC leads the discussion around youth participation and inclusion, as well as other youth-related issues at the UN as part of its role in leading international conversations around thematic topics.47 The Council President hosted the most recent annual ECOSOC Youth Forum in February 2015, which included 500 youth representatives, Member States, civil society groups, the private sector, and the media.48 The agenda included youth involvement with the SDGs, recognizing the 20-year anniversary of the World Programme of Action for Youth (WPAY), youth participation in the UN, gender equality for youth, and a regional focus of engaging youth in Africa.49 Outcomes included the creation of the #youthnow and #youth2015 social media advocacy campaigns to engage youth in the sustainable development agenda and an official Call to Governments by Members of the Panel on “Gender Equality and Youth: 20 years since the Beijing Platform for Action and onwards to a Post-2015 Development Framework.”50

Financing for Development
In March 2014, ECOSOC convened the DCF’s High-Level Symposium, on the topic “Accountable and effective development cooperation in a post-2015 era,” to discuss ways to improve development cooperation and measure its impact.51 The President of ECOSOC stressed that the Symposium would demonstrate the relevance of DCF and its instrumental role in ensuring “development cooperation is fit for purpose in the post-2015 era.”52 Participants discussed issues such as quality and effectiveness of development cooperation, how it will look post-2015, and how to design frameworks for effectively monitoring development cooperation and making sure it is accountable.53 These discussions also fed into the first ministerial meeting of the Busan Global Partnership for Effective Development Cooperation, which was held in Mexico in April 2014.54 In July 2014, the AMR was convened as part of ECOSOC HLS at the UN Headquarters in New York.55 It took place in the overall substantive context of the final effort to accelerate progress towards the MDGs by 2015, the continued follow-up to the UN Conference on Sustainable Development (Rio+20), and the discussions for elaborating the post-2015 development agenda.56 The conversation continued with the April 2015 convening of the Third International Conference on Financing for Development, which focused on the challenges to financing the SDGs and the framework required for the post-2015 development agenda.57

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42 UN ECOSOC, Millennium Development Goals and post-2015 Development Agenda.
44 UN ECOSOC, President’s Summaries of the High-level segment of the 2015 session of the Economic and Social Council and High-level political forum on sustainable development, 2015.
45 Ibid.
46 Ibid., 2.
47 UN ECOSOC, Theme for the integration segment of the 2015 session of the Economic and Social Council (E/2014/L.23), 2014, p. 1.
49 Ibid.
50 Ibid.
51 UN DESA, ECOSOC convenes symposium on development cooperation, 2014.
52 Ibid.
54 UN DESA, ECOSOC convenes symposium on development cooperation, 2014.
55 UN ECOSOC, 2014 Annual Ministerial Review.
56 Ibid.
Conclusion

The Economic and Social Council plays a key role in coordinating the expansive UN system. The Council has demonstrated a commitment to, and leadership in, mobilizing action on tackling key priority issues, such as transitioning from the MDGs to the SDGs, youth inclusion in decision-making processes, decent work and employment, and gender issues. It has also initiated much-needed global collaboration across UN entities to ensure political commitment towards a new development framework and the SDGs. The contributions of the Council both as a forum for discussion and in terms of policy guidance are significant and its role will continue to grow in the post-2015 era, requiring clear organizational leadership and strong monitoring mechanisms to assess the progress of the SDGs.
Annotated Bibliography


The Charter of the United Nations is the foundational document of the UN. It lays out the mandate and structure of not only the Economic and Social Council, but also the remaining five principle organs. Member States are obliged to uphold the Charter’s articles and are to hold these articles above all other treaties. It is an essential starting point in researching the UN. Chapter X, Articles 61-72, of the Charter describes ECOSOC’s composition, functions and powers, voting, and rules of procedure.


This is an excellent source for delegates to gain background information on the complex UN system and its main organs. This comprehensive handbook presents detailed information on the UN family organizations, explains their functions, structure, and role. It also gives an overview on various subsidiary organs established under the Charter, UN programmes and funds, and other organizations related to the UN system as a whole. Delegates are encouraged to read the section on ECOSOC in detail to understand its structure, membership, working methods, and linkage with various subsidiary bodies.


This website summarizes the role of the ECOSOC in sharing knowledge and coordinating key actors in the work of defining strategic priorities in the post-2015 development agenda. It details the contribution brought by ECOSOC since the beginning of the process. This section is a useful resource for delegates as it also links to the relevant outcomes of the critical meetings that lead to the final recommended SDGs. Delegates can use this to understand how these topics have developed and look at how their countries contributed to the process, thus gaining an understanding of their state’s policies regarding the SDGs.


This document provides an overview of key ECOSOC sessions, its programme of work, agenda setting, voting procedures, the structure of the Bureau and Member States’ representation as well as ECOSOC’s relationships with other organs and bodies. It is important that delegates familiarize themselves with the original rules of ECOSOC to gain a better understanding of how the Council works and what it attempts to accomplish. The rules of procedure at National Model United Nations have been adapted for the simulation, and are not identical to the original rules as presented in this document.


This document provides a good overview of talks and topics that were at hand during this two-day event that was dedicated to the relevant role of youth in the promotion of sustainable development. It briefly summarizes the key messages emerging from the sessions such as the role of “Youth delegates” in the post-2015 development agenda, the role played by the World Programme of Action for Youth, and the necessity to promote youth well-being and gender equality. This resource is important for delegates because it provides a breadth of information around a thematic discussion in the post-2015 agenda on which ECOSOC is taking lead in its role as the primary coordination body.

This resolution presents the most recent reforms that the Council has undergone in order to strengthen its program of work and its leading role in tackling challenges towards sustainable development. It provides detailed recommendations how the Council will reshape its operating procedures and working methods, and it outlines the main priorities for the Council’s operational activities. Delegates are encouraged to familiarize themselves with the suggested changes in the resolutions, and should also consider how ECOSOC can maintain its leadership and capacity to monitor the implementation of the post-2015 development agenda.

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United Nations, Economic and Social Council. (2013). *Progress in the implementation of General Assembly resolution 67/226 on the quadrennial comprehensive policy review of operational activities for development of the


I. Ensuring Universal Access to Water

“When the well is dry, we learn the worth of water.”

Introduction

Water is of crucial importance to many aspects of life, directly in terms of drinking water and sanitation, and indirectly due to the necessity of water in agriculture and industry. The United Nations (UN) has long striven to ensure universal access to water. In fact, remarkable progress has been made since 1990: According to the UN’s 2015 Millennium Development Goals (MDGs) Report, over 2.6 billion people gained access to improved drinking water between 1990 and 2014, although challenges still remain in relation to water access. Over 40% of the global population still suffers from water scarcity, and disparities in access to water and sanitation persist between both developed and developing countries and urban and rural areas. This is despite the recently concluded International Decade for Action on “Water for Life” (2005-2015); there are already calls for a follow-up decade on Water for Sustainable Development. The international community has committed itself several times to ensuring universal access to water, but the right to water has not been explicitly recognized, and some Member States object to its codification. The UN Economic and Social Council (ECOSOC) has been directly involved in the development of frameworks meant to ensure access to water and has also issued opinions and recommendations on a variety of water-related subjects. ECOSOC can address many aspects of ensuring universal access to water by working towards consensus-driven agreements on water access and making recommendations that will support internationally-agreed upon development goals.

International and Regional Framework

The 1948 Universal Declaration of Human Rights (UDHR) can be interpreted as implicitly guaranteeing the right to water, as it ensures “the right to life, liberty and security of person” in Article 3 and “the right to an adequate standard of living” in Article 25; however, it does not directly mention water. Several human rights documents in following decades included similar guarantees, although it was not until the 1970s that frameworks to directly address water began to emerge. In 1977, the UN hosted the Conference on Water in Mar del Plata, Argentina, with the aim to “promote a level of preparedness, nationally and internationally, which would help the world to avoid a water crisis of global dimensions by the end of the present century.” The outcome document, the Mar del Plata Action Plan, included recommendations for Member States and regional institutions, including on efficient water use; pollution and the environment; and social aspects like health and education. Of highest significance was that the Action Plan was the first international document to consider water as a human right by stating that “all peoples, whatever their stage of development and social and economic conditions, have the right to have access to drinking water in quantities and of a quality equal to their basic needs.” The conference was followed by the International Drinking Water Supply and Sanitation Decade (1981-1990), after which new frameworks began to emerge.

In 1992, the Dublin Conference on Water and Sustainable Development was held as a precursors to the UN Conference on Environment and Development (UNCED). The panel of experts at the conference drafted the Dublin Statement on Water and Sustainable Development, which included an action plan and four guiding principles

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58 “When the well is dry we know the worth of water,” Xinhua, 2008.
60 Ibid.
61 Ibid., pp. 7-8.
62 Ibid.
65 UN CESCR, General Comment No. 15, 2003.
meant to highlight water as a finite and vulnerable resource. Some Dublin Principles were incorporated into UNCED outcome documents. Chief among these was Agenda 21, which provides guidelines for sustainable development; Chapter 18 was dedicated to the protection, management, and development of water resources.

Agenda 21 was the first major international document that addressed the interconnected nature of water sources and its many uses, as water was a major concern at UNCED. However, only a small section of Agenda 21 addresses water scarcity, which refers to when demand for water by all sectors, including the environment, cannot be fully satisfied. Moreover, one of the outcome documents of UNCED, the Rio Declaration on Environment and Development, did not include water in any of its principles. In spite of this, water and sanitation was incorporated into several documents over the next decade, including the Millennium Declaration, a comprehensive document adopted in September 2000 that served to guide and focus the international development agenda. The MDGs were established based on the Millennium Declaration and included target 7.C to “halve, by 2015, the proportion of the population without sustainable access to safe drinking water and basic sanitation.” That goal was reached in 2010 and in the intervening time, improving access to water and sanitation remained high on the international agenda.

At the 2002 World Summit on Sustainable Development (WSSD), water and sanitation were among the main topics of discussion, and the outcome document, the Johannesburg Plan of Implementation (JPOI), includes several references to water access and management. The JPOI established a framework for many water issues, including increasing access to sanitation in rural areas, ensuring that public institutions have water and sanitation, and encouraging the creation of financing mechanisms that allow for developing countries to improve water access. ECOSOC was involved in tracking progress on both the JPOI and MDGs; its 2008 Annual Ministerial Review (AMR) specifically focused on sustainable development and MDG 7. During that meeting, ECOSOC heard voluntary national presentations from eight Member States on their domestic efforts to improve access to water. It then incorporated the urgent need to ensure access to water in its 2008 Ministerial Declaration.

Role of the International System

Within the UN system, several groups address water-related issues, and most of these coordinate their efforts through the UN Inter-Agency Mechanism on All Freshwater Related Issues, Including Sanitation (UN-Water).
With 31 UN bodies and agencies as members and 37 non-governmental partners, UN-Water’s scope encompasses all freshwater issues, including management and monitoring, sanitation, and water-related emergencies. UN-Water also manages programs that support Member States, including the UN-Water Decade Programme on Capacity Development, which provides technical and logistical assistance to Member States for development projects and conducts training seminars. Members of UN-Water administer water access projects within their respective areas of work. For example, the UN World Health Organization (WHO) focuses on the public health aspects of water, sanitation, and hygiene, particularly quality management. The UN Environment Programme (UNEP) addresses integrated water resource management and promotes the environmentally sound handling of wastewater. Additionally, there are several members of UN-Water with mandates that do not directly relate to water use or management. Among these are the International Atomic Energy Agency (IAEA), which hosts the Water Resource Programme and uses isotope hydrology for groundwater analysis, and the UN Educational, Scientific and Cultural Organization (UNESCO), which hosts an intergovernmental scientific cooperation program on water.

ECOSOC’s own work is defined by its mandate in Chapter X of the Charter of the UN, which allows it to make recommendations to the UN General Assembly (GA) and Member States on “international economic, social, cultural, educational, health, and related matters.” This, especially when combined with ECOSOC’s ability to call international conferences on matters within its mandate, gives ECOSOC a wide breadth of options in terms of addressing water and sanitation. However, ECOSOC has only directly mentioned water a few times in its annual Ministerial Declarations, including each year from 2007-2009 and most recently in 2013. Water and sanitation is more commonly addressed in Coordination and Management Meetings, which are used by ECOSOC to coordinate actions on development issues and review reports from ECOSOC’s subsidiary bodies, including the functional and regional commissions. The regional commissions carry out projects in their respective geographic areas, often in conjunction with other UN bodies, whereas the functional commissions, like the Commission on Population and Development (CPD), operate within their areas of expertise. CPD generally addresses issues of population growth, and urged governments to improve access to water and sanitation for youth in its 2012 resolution on “Adolescents and Youth.” Likewise, the Commission on Science and Technology for Development (CSTD) has issued a number of reports on water, including a 2011 report on Technologies to Address Challenges in Areas such as Agriculture and Water, which addressed the use of water management in agriculture.

Irrespective of the responsible UN body, most projects related to water, sanitation, and hygiene (WASH) align with the internationally-agreed-upon development goals and are coordinated through UN-Water. Their progress is tracked by the Joint Monitoring Programme (JMP) for Water Supply and Sanitation, which is hosted by WHO and the UN Children’s Fund (UNICEF). The JMP is responsible for collecting and reporting data on water-related development targets for the UN and also defines terms for data collection purposes. They define access to drinking water as having a source that is “less than 1 kilometer away from its place of use and [from which] it is possible to reliably obtain at least 20 liters per member of a household per day.”

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94 UNW-DPC, Adding Value in Water-Related Capacity Development.
96 UN WHO, Water Sanitation Health.
97 UNEP, Water and Sanitation.
98 UN-Water, Members and Partners.
100 Charter of the United Nations, 1945, Ch. X.
101 Ibid.
103 UN ECOSOC, ECOSOC Coordination and Management Meetings-CMM; UN ECOSOC, Subsidiary Bodies of ECOSOC.
104 UN RCNYO, What we do.
105 UN CPD, Adolescents and youth (2012/1), 2012.
106 UN ECOSOC, Technologies to address challenges in areas such as agriculture and water (E/CN.16/2011/2), 2011.
108 Ibid.
110 UN WHO, Water Sanitation Health.
Outside the UN system, there are many non-governmental organizations (NGOs) with ECOSOC consultative status that work to improve access to water, and each of them must submit quadrennial reports to and accept recommendations from ECOSOC. Representatives from these NGOs may attend UN conferences and meetings and have access to all subsidiary bodies of ECOSOC. Some of these organizations act as advocates and spend time lobbying governments to take action. A few organize events, including the World Water Council (WWC), which hosts the World Water Forum and acts as a platform to bring together government officials, UN agencies, the private sector, and civil society groups to address water issues. Other organizations carry out the field work in water-related projects, often on behalf of the UN or national development agencies. One example of this kind of partnership is the West Africa Water, Sanitation and Hygiene Initiative (WA-WASH), which is funded by the United States Agency for International Development (USAID) but implemented by UN agencies and NGOs. The partnership allowed for water access to be secured for tens of thousands in West Africa by providing low-cost WASH technologies and ensuring ongoing sustainability of water systems, by training well-drilling teams, pump fabricators, and installers, who then also benefited from gainful employment.

The Human Right to Water and Sanitation

Water is not always explicitly recognized as a human right internationally, a fact that may contribute to a low level of political will and investment to achieve universal access. However, there are many documents that point to access to water as a human right, including the UDHR. The UN Committee on Economic, Social and Cultural Rights (CESCR), an expert commission of ECOSOC, also provided a non-binding legal justification of water as a human right in General Comment No. 15. In that comment, CESCR interpreted that two articles of the International Covenant on Economic, Social and Cultural Rights (ICESCR) (1966) – Article 11 on the right to an adequate standard of living and Article 12 on the right to the highest attainable standard of health – as requiring recognition of the right to water in order to be fulfilled. It also includes a frequently cited definition of the right to water, which “entitles everyone to sufficient, safe, acceptable, physically accessible and affordable water for personal and domestic uses.”

In 2005, Special Rapporteur to ECOSOC El Hadji Guissé published a report containing the Draft Guidelines for the Realization of the Right to Drinking Water and Sanitation. The guidelines include a number of specific recommendations for governments, including explicitly calling for Member States to legally codify the right to water and sanitation, prioritize policies and programs to their citizens that lack basic access, and work to ensure that the private sector does not interfere with the right to water. While these guidelines were not created to be directly adopted, implementing them would impose a duty to ensure the right to water on Member States. However, these guidelines do not attempt to provide a legal definition for the right to water and sanitation. The basic schism between the recognition of water as a right in the Mar Del Plata Action Plan and water being referred to as an economic good in the Dublin Principles persists. Member States have struggled to address this, as some feel that

111 UN ECOSOC, Basic Facts about ECOSOC Status.
113 Ibid., p. 20.
114 WASHfunders, Non-Governmental Organizations.
116 WASHfunders, Non-Governmental Organizations.
118 Ibid.
120 Ibid., pp. 3-4, UN General Assembly, Universal Declaration of Human Rights (A/RES/217 A (III)), 1948.
121 UN CESCR, General Comment No. 15 (E/C.12/2002/11), 2002.
122 Ibid.
123 Ibid.
126 Ibid.
127 Ibid.
complete recognition of water as a human right would imply that it must be free, which could strain already limited resources and put undue pressure on governments.129 Some governments have relied on the private sector to develop water infrastructure and access, sometimes with subsidies, but the results and public response have not always been positive.130 For example, when Bolivia privatized its water utilities in 2002, violent and deadly protests were an immediate response.131 In some places, citizens may see themselves as having an increased role in water governance, but the debate over recognition of the right to water is far from resolved.132

Women and Vulnerable Populations

An Organization for Economic Cooperation and Development (OECD) analysis of 25 Member States showed that women spend over 16 million hours collecting water each day, on average travelling 30 minutes to do so.133 In terms of sanitation, women in urban slums often face gender-based violence (GBV), rape, or health risks when using the bathroom, as a vast majority rely on shared toilets, with some having no access to facilities at all.134 This is in spite of the fact that Article 14 of the 1979 Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) explicitly guarantees women the right to enjoy adequate living conditions, including water supply and sanitation.135 Providing physical access to water and sanitation allows women and girls to devote more of their time to education and income generation, but this may need to be coupled with actions specifically aimed at ensuring gender equity.136 For example, in many countries, women are barred from owning land, preventing them from harnessing the economic benefits of water access, especially in agriculture.137 To address this, Member States have been increasingly working to involve women in the decision-making processes of WASH projects and ensuring that women are represented in water and environmental ministries.138 Those Member States that have done so effectively have seen an increase in the sustainability of their projects as compared to those that have not.139

In addition to women, opportunities remain in ensuring access to water for other vulnerable groups.140 The 1989 UN Convention on the Rights of the Child compels States Parties to “combat disease and malnutrition...through the provision of adequate nutritious foods and clean drinking water”; yet, 1.8 million children die each year due to a lack of water or because of waterborne diseases.141 UNICEF works continually to improve this situation and increase access to water and sanitation, especially in schools, with ongoing projects in over 100 Member States.142 Similarly, UN Enable, the implementing agency of the Convention on the Rights of Persons with Disabilities (CRPD) (2006), has worked to incorporate persons with disabilities into Member States’ development agendas and water plans.143 Persons with disabilities face unique challenges, as they are often unable to travel long distances to retrieve water, and many public facilities are not built to be accessible.144 The right to water is codified for other vulnerable groups as well, and is considered essential in the realization of human rights guaranteed to all people.145

Water, Agriculture, and Food Security

As the global population increases, water scarcity is among the most likely causes of food insecurity, making access to water for agricultural purposes an important consideration for realizing several SDGs, particularly SDG 1, to “end poverty in all its forms everywhere,” and SDG 2, to “end hunger, achieve food security and improved nutrition, and

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129 Warburton, A Right, a Need, or an Economic Good? Debating our Relationship to Water, 2011.
130 Ibid.
131 Ibid.
132 Ibid.
133 OECD, Financing Water and Sanitation in Developing Countries: The Contribution of External Aid, 2013.
136 Inter-agency Task Force on Gender and Water, Gender, Water and Sanitation: A Policy Brief, 2006, p. 3.
137 Ibid., p. 4.
138 Ibid., p. 2.
139 Ibid.
142 UNICEF, Water, Sanitation, and Hygiene.
143 UN Enable, Relationship between Development and Human Rights.
promote sustainable agriculture.”

Agriculture accounts for 80% of water use in developing countries, and according to the UN Food and Agricultural Organization (FAO), addressing water scarcity by improving the efficiency of irrigation system is essential to ensuring that agriculture does not threaten individual access. The FAO has established several irrigation initiatives, including the Special Programme for Food Security, which currently works to provide low-cost irrigation and drainage systems in 68 Member States. In partnership with other actors, including the World Bank and International Fund for Agricultural Development (IFAD), FAO has also developed regionally focused initiatives on water and irrigation. For instance, the TerrAfrica initiative currently operates in 23 African countries and provides support for watershed planning and soil and water conservation.

Many developing Member States continue to struggle with irrigation in rural areas, but there have been several pilot programs conducted with promising results. In rural Peru, an irrigation financing pilot was put into place that combined education and training with microloans for farmers to purchase efficient irrigation technology. The new systems allowed farmers to dramatically increase their yields while using less water, allowing for more people to have consistent water access. For some other Member States, addressing irrigation is no longer a primary focus, and they instead focus on emerging threats to water access resulting from environmental damage and excess use.

The Yangtze River Basin accounts for 40% of China’s gross domestic product (GDP) and 70% of its rice and fishing activities, but over the last 50 years, withdrawals from the river have increased dramatically, there has been a 73% increase in pollution, and it has become among the highest sediment-carrying rivers in the world due to land conversion for farming and forestry. Millions of people who rely on the Yangtze now find the water unfit for human consumption, inhospitable for fish, and the river drying up earlier each year. China has long had a pollution fee system in place, but as issues have worsened, the government began to develop an integrated basin management plan. This planning has allowed for decision-making that balances development and protection, and there are early efforts to restore the floodplain wetlands, which will assist in cleaning up the pollution and make more water available for agriculture. Unfortunately, action has been slow-going, and as China’s use of irrigation and damming has increased, so has the level of emissions that exacerbate global climate change, which increasingly threatens agricultural productivity and access to water.

**Climate Change and the Environment**

In 2011, a FAO report titled “Climate Change, Water and Food Security” highlighted the effects of climate change on both agricultural and general access to water. The report states that irrigation areas will be increasingly limited as river run-off and aquifer recharges are reduced and as arable land is eroded due to sea-level rise and flooding. The increasing prevalence of droughts also threatens rain-fed crop harvests and basic water access in rural communities that are reliant on wells. For these reasons, developing countries have sought assistance in adapting to climate change, especially in utilizing adaptation techniques that will ensure access to water in the new climate reality. In practice, this means providing developing countries with technical assistance in terms of water resource

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148 UN FAO, *Facts and figures about FAO’s Special Programme for Food Security*.
149 GEF, *TerrAfrica: a partnership for sustainable land and water management Sub-Saharan countries*.
150 Ibid.
152 Ibid.
153 Ibid.
155 Ibid.
158 Ibid.
159 Watts, *China irrigation system responsible for rising emissions, research shows*, 2012.
160 UN FAO, *Climate change, water and food security*, 2011.
161 Ibid., p. 84.
162 Ibid., p. 36.
163 UN-Water, *Climate change adaptation is mainly about water*, 2009.
management and mobilizing financial and technological resources that can allow for adaptation.\textsuperscript{164} While there are already international mechanisms that assist with adaptation, UN-Water has stated that there is a lack of urgency in addressing both the mitigation of and adaptation to climate change.\textsuperscript{165}

Outside of agriculture, the increasing incidence of catastrophic weather events often disrupts access to water and sanitation in urban and rural areas alike.\textsuperscript{166} The impoverished, whose access is often already limited, are the most adversely affected by these events while having the least resources to adapt to them, so ECOSOC has worked to improved humanitarian response to these disasters, especially by improving coordination.\textsuperscript{167} At the Humanitarian Affairs Segment in June of 2015, ECOSOC discussed the need for innovation in humanitarian response, including water filtration techniques, and the need to build up water infrastructure that is disaster resilient.\textsuperscript{168}

\textit{Water and Sanitation Infrastructure}

Water infrastructure, including pipes, pumps, and treatment plants, are at the core of ensuring sustainable, universal access to water, but high costs make them difficult to procure, especially in rural areas.\textsuperscript{169} Developing countries often struggle to secure financing for these projects, especially large installations of pipes, and rely on either official development assistance (ODA) from donor states or loans from international financial institutions.\textsuperscript{170} The utilization of wells can be a far less expensive option, but is reliant on the mapping and use of aquifers, which, in many areas, are currently being depleted faster than their rate of replenishment.\textsuperscript{171} Like drinking water, there are major differences in access to sanitation infrastructure between urban and rural areas, with almost 50% of rural populations lacking access to improved sanitation systems.\textsuperscript{172} The links between sanitation and public health are clear and there is general international consensus on the need for universal access, but nearly all sanitation systems not only require large initial infrastructure developments, but also have high long-term maintenance costs.\textsuperscript{173}

Developing effective WASH financing mechanisms could allow for much higher levels of infrastructure development and save millions of lives each year.\textsuperscript{174} In a 2010 analysis, the World Bank’s Water and Sanitation Program examined six Member States that had implemented subsidized financing initiatives at the local level.\textsuperscript{175} The Member States used various methods, including providing funds directly to municipalities or microcredit institutions or working with NGOs to finance and construct sanitation systems or provide training and education.\textsuperscript{176} The World Bank found that public subsidization of sanitation hardware is necessary for achieving universal access, as impoverished households may have to spend a significant portion of their household income to otherwise afford basic sanitation.\textsuperscript{177} Unfortunately, many developing countries lack funds to operate subsidies in the long term.\textsuperscript{178}

OECD has identified that aid for water and sanitation infrastructure has steadily increased since the 1990s, but also recognizes that challenges in project implementation and financial planning remain.\textsuperscript{179} These include increasing aid recipient participation in project implementation and addressing issues with financial planning, especially in terms

\begin{thebibliography}{99}
\bibitem{164} UN-Water, \textit{Climate change adaptation is mainly about water}, 2009.
\bibitem{165} Ibid.
\bibitem{166} UCS, \textit{Water Use}.
\bibitem{170} Ibid., p. 5.
\bibitem{171} Barringer, \textit{World’s Aquifers Losing Replenishment Race, Researchers Say}, 2015.
\bibitem{173} Ibid., pp. 9-10.
\bibitem{176} Ibid.
\bibitem{177} Ibid., p. 41.
\bibitem{178} Ibid., 42.
\bibitem{179} OECD, \textit{Financing Water and Sanitation in Developing Countries: The Contribution of External Aid}, 2013.
\end{thebibliography}
of setting rates for water, taxes, and effective utilization of ODA. ECOSOC has long called for higher levels of financial support to address this issue, including in its 1996 resolution on “Integrated Water Resources Development and Management,” but also discussed how to improve water infrastructure at its Integration Segment in May 2014. Issues related to the logistics of building out water infrastructure, water waste due to pipe leakage, and the critical role of local government and leaders were among the topics of discussion. Coordinating between cities and even regionally between countries was highlighted as essential for overcoming the many barriers to implementing large-scale projects, especially in smaller cities where it is difficult to recoup the costs. Even if the financial and logistical barriers are overcome, maintenance is a major ongoing issue, especially in developing countries, and many people find themselves losing access due to faulty pumps that no local people have the ability to fix.

Conclusion

The progressive development of the right to water and sanitation within the international community has taken decades, and the right is still not universally recognized. The stark reality is that hundreds of millions of people lack both consistent access to safe drinking water and to effective sanitation systems, despite goals made as early as 1977 with the *Mar Del Plata Action Plan* to ensure universal access. ECOSOC has already played a key role in the recognition of the right to water globally. Additionally, as the primary UN entity in the oversight of NGOs and coordination between other bodies and agencies in the implementation of the SDGs, ECOSOC is uniquely positioned to make recommendations on how to ensure universal access to water. In order to holistically address the topic and make progress on the realization of the right to water and sanitation, ECOSOC will need to address all aspects of water access, including addressing infrastructure financing, recognition of the right to water, and threats to water access such as climate change. With the adoption of the SDGs, water access is a critical component of the international development agenda and cooperation between Member States is critical to achieving success.

Further Research

In considering what actions can be taken by the international community and Member States to ensure universal access to water, delegates should consider the following questions: To what extent have past frameworks been implemented, and what challenges remain? Which bodies and programs in the UN system can be best utilized to increase access to water? To what extent has your Member State and region ensured universal access to water and what are the continuing obstacles? What practices have been successful in extending water infrastructure and access? How, and should, the right to water be guaranteed? What special considerations for access to water must be made for vulnerable groups, including women, children, and the disabled?

183 Ibid.
184 IIED, *Making the right to water a reality: tackling barriers to access and equity*, 2013.
188 UN Water, *The Human Right to Water and Sanitation: Milestones*.
189 UN ECOSOC, *ECOSOC as a unifying platform for sustainable development*.
Annotated Bibliography


In this analysis, Biswas provides a fairly comprehensive overview of the historical frameworks that sought to ensure access to water and recognize the human right to water and sanitation. In-depth insights into the struggles within the UN system are provided, and an understanding of what lessons should be learned from past mistakes can be gained from a careful reading. Delegates should examine what goals and actions the international community took in its early efforts to ensure universal access and understand why they may have been unsuccessful.


This document from the Commission on Human Rights includes the draft guidelines for the realization of the right to drinking water and sanitation. In addition to covering specifics regarding what the right to water and sanitation means, the guidelines provide several recommendations for Member States on ensuring the availability and equitable distribution of water. The document is relatively short and delegates should be familiar with most of the content contained therein, as it is important for an understanding of the right to water and actions that can be taken to ensure its universal access.


Arguably the most important document in terms of international recognition of the right to water, General Comment No. 15 from the Committee on Economic, Social, and Cultural Rights contains the interpretation of the International Covenant on Economic, Social and Cultural Rights that recognized the right to water. The document is fairly dense with legal justification for the interpretation, but will give delegates an in-depth understanding of the basis for recognition of the right to water in international law.


Agenda 21 remains at the core of international development efforts, and having a general understanding of its contents is essential in any sustainable development discussions. Chapter 18 is still utilized by implementing UN agencies today. Delegates should read the entirety of Chapter 18, as it includes specific recommendations on water management for all levels of governance.


While the MDGs expire at the end of 2015, they provide important context as 2016 leads in to the engagement of the SDGs. Delegates should, of course, familiarize themselves with the goals and targets that were applicable to water, but they should also be aware of which targets were met, which were not, and if there is any variability between regions. The MDG Report also discusses several of the impediments to successfully reaching the MDGs and offers some insights as to how the international community may overcome those obstacles, which might inspire future actions.


This document contains the SDGs and all of their respective targets as adopted in September 2015. Given that the international community is committing itself to reaching these goals between 2015 and 2030, it behooves delegates to understand the basis for the goals and to also be able to make reference to any and all targets that apply to the topic under discussion. The beginning of the document, which outlines the basic premises of the SDGs and the principles under which they
will be implemented, may be useful, but the two sections that delegates will want to read carefully are those that contain the Sustainable Development Goals and targets and the means of implementation.


This brief timeline from the Inter-Agency Mechanism on All Freshwater Related Issues, Including Sanitation is an excellent point for delegates to begin their research, as it outlines most of the major international frameworks on the right to water in an incredibly succinct manner. When reading through the list, delegates should take note of what the issuing body is for each document, its relative importance, and how both the document and the body itself may be useful in terms of ensuring universal access to water. The time between the adoption of documents and the pace at which agreement is reached on some issues is also noteworthy.


This report, adopted at the 1977 UN Water Conference, contains the Mar Del Plata Action Plan, one of the earliest and most important documents meant to ensure universal access to water. In reading this document, delegates should pay attention to the aspirations and goals contained within and which of them have still not been met to this day. This Action Plan is referenced in nearly every modern agreement on water, and it is important to understand how it ties into all of the various aspects of access to water.


Like Agenda 21, the framework established by the Johannesburg Plan of Implementation is still utilized in most sustainable development discussions, including on water and sanitation. The second section of the plan on poverty eradication includes several specific goals on ensuring access to water and also draws links between water and other human rights. Delegates may also benefit from reading the sections related to the provision of financial resources, which are often a roadblock in terms of building infrastructure that allows for water access.


The World Water Forum is responsible for many of the progressions of ensuring universal access to water. This document outlines the major outcomes of the 7th World Water Forum, which took place in April 2015. The document is generally optimistic, but also highlights several specific accomplishments on water access and makes reference to a large number of bodies and agencies taking action on water that delegates may find useful during preparation and negotiations.

**Bibliography**


II. Utilizing Youth Employment for Sustainable Development

"Young people must be at the center of building a sustainable future... Half the world's population is under 25. We must tap into that enormous source of energy, ideas and potential." 191

Introduction

The total absolute and relative number of young people today is the highest that it has ever been; there are approximately 1.8 billion people currently in the world aged 10-24 years old, which makes up 25% of the global population. 192 In the least developed countries (LDCs), the number increases to 60%, and that number is projected to rise even more by the middle of the century. 193 In the recently adopted Sustainable Development Goals (SDGs) and the current work of the international community, there is increasing attention to helping young people find employment in order to drive economic growth and social stability. 194 However, there are significant and endemic challenges in relation to youth employment that need innovative solutions and multi-stakeholder political will. 195

This urgency in addressing youth employment comes from what is described as the demographic window of opportunity. 196 This issue is highly significant to the mandate of the United Nations (UN), which was founded in the aftermath of World War II to promote international peace and security. 197 Just as importantly, the UN provides a forum and platform for action on sustainable economic, social, and cultural development for all humanity. 198 This is primarily through one of the UN’s principal organs, the Economic and Social Council (ECOSOC). 199 By coordinating between different stakeholders, including Member States, private businesses, and civil society organizations (CSOs), ECOSOC has shed light on the many challenges facing youth employment globally, and how targeted economic and social policies may help leverage youth employment for sustainable development. 200

International and Regional Framework

The Universal Declaration of Human Rights (UDHR), adopted in 1948, was a landmark document that paved the way for the UN system’s commitment to rights-based development for all. 201 As early as 1965, the UN recognized the importance of young people’s energy and creativity for development in the Declaration on the Promotion among Youth of the Ideals of Peace, Mutual Respect and Understanding between Peoples. 202 In it, the UN General Assembly (GA) highlights the “important part being played by young people in every field of human endeavor and the fact that they are destined to guide the fortunes of mankind.” 203 The World Commission on Environment and Development issued a report titled Our Common Future in 1987, also known as the Brundtland Report. 204 It notably defined sustainable development as: “development that meets the needs of the present without, compromising the ability of future generations to meet their own needs.” 205 In 1995, the World Program of Action for Youth (WPAY) to The Year 2000 and Beyond was created. 206 WPAY is comprised of 10 original and five additional priority areas for building national capacities for fostering youth development and participation in society. 207 Employment was the

191 UN DPI, Secretary-General’s Remarks At MDG Advocates High-level Side Event "Sustainable Futures: Accelerating Progress On The MDGs Through Youth Innovations," 2012.
192 UNFPA, Demographic Dividend, 2015.
193 UNFPA, Demographic Dividend, 2015.
194 UN ECOSOC, Achieving Sustainable Development through Employment Creation and Decent Work for All, 2015, p. 1; UN General Assembly, Transforming Our World: The 2030 Agenda for Sustainable Development (A/RES/70/1), 2015.
196 UNFPA, Demographic Dividend, 2015.
197 UN DPI, Overview, 2015.
198 Ibid.
199 UN ECOSOC, About ECOSOC, 2015.
200 Ibid.
201 UN General Assembly, Universal Declaration of Human Rights (A/RES/217 A (III)), 1948.
202 UN General Assembly, Declaration on the Promotion among Youth of the Ideals of Peace, Mutual Respect and Understanding between Peoples (A/RES/2037 (XX)), 1965.
203 Ibid.
205 Ibid.
207 Ibid., p. 13.
second priority area, following education. WPAY stresses the damage resulting in not utilizing this significant human resource, both to young people themselves and their Member State, as well.

Another important international framework is the SDGs, adopted on 25 September 2015, which are the cornerstones of the UN Member States’ collective development agenda for the next 15 years. During the past two years, the GA Open Working Group (OWG) on Sustainable Development Goals, in addition to the UN Secretary-General, were instrumental in providing input to formulating the goals. Mindful of past issues with the Millennium Development Goals’ (MDGs) design, there was greater UN engagement with CSOs to include the voice of the poorest and most vulnerable segments of society while creating the SDGs. There are 17 SDGs split into 169 targets, a significant increase from the 8 MDGs and their 18 targets. Additionally, there is now clearer language regarding youth employment & sustainable development. Goal 8 of the SDGs aims to “promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all.” Targets 5 and 6 of Goal 8 explicitly mention youth employment, first in the context of decent work and equal pay for equal value, then in terms of the proportion of young people not in employment, education, or training. Target 3 of Goal 4 focuses on access to affordable and quality technical, vocational and tertiary education, including university education to all people. Target 4 of the same goal focuses on the link between the previous and employment and entrepreneurship opportunities for youth.

**Role of the International System**

An important organization in relation to this topic is the International Labour Organization (ILO), which was created following World War I. It became the first UN specialized agency in 1946, having a consultative and cooperative relationship with the GA and ECOSOC. Its objectives are to “promote rights at work, encourage decent employment opportunities, enhance social protection and strengthen dialogue on work-related issues.” It counts youth employment among its key issues, and has a dedicated Youth Employment Program (YEP). The YEP provides valuable assistance to Member States seeking to address youth unemployment through different avenues such as data collection, policy advice, awareness-raising, and strategic partnership. During the ILO’s annual International Labor Conference in 2012, it issued its call for action for youth employment, affirming that creating decent jobs for youth was of the highest global priority. This is because persistent youth unemployment and underemployment (not utilizing skills fully) lead to disillusioned youth, and carry high social and economic costs.

Another first was the appointment of Mr. Ahmed El Hendawi by Secretary-General Ban Ki-moon as the first ever UN Envoy on Youth in 2013. El Hendawi’s role is to advocate for the needs and rights of young people within the UN system. Youth employment is being afforded increased focus within his program of work. As such, he is tasked with working with core UN agencies on promoting it; these include some 40 members of the UN Inter-Agency Network on Youth Development. A recent example of this work is his support in organizing the High-

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209 Ibid., p. 18.
211 Ibid., p. 3.
212 Ibid.
214 Ibid.
216 Ibid., p. 17.
218 Ibid., p. 15.
223 Ibid.
226 UN Secretary-General’s Envoy on Youth, *Meet the Envoy*, 2015.
227 Ibid.
228 UN Secretary-General’s Envoy on Youth, *Work Plan*, 2015.
Level Event of the GA marking the 20th anniversary of WPAY, to discuss youth in the post-2015 process. In his words, “Youth are proving once again that they have the power and the tools to be equal partners in development. They do not want to be talked AT—they want to be engaged in a meaningful way.”

ECOSOC is the main UN organ tasked with addressing economic and social questions of sustainable development. It fulfills that via its central role in supervising the work of UN subsidiary and expert bodies, plus UN specialized agencies, in the areas of social, economic, and environmental concerns. ECOSOC’s work follows an annual programmatic cycle, with high-level, integration, humanitarian affairs, and operational activities for development segments. The Council is also a platform to discuss pertinent issues; it fulfills that role for youth via its annual Youth Forum. During the 2014 Forum, over 350 youth representatives called upon governments to provide youth with access to quality education and decent work opportunities. The representatives called attention to the barriers of entry to labor markets caused by skill mismatches and lack of experience, among other issues, with a spotlight on Africa. ECOSOC’s 2015 Integration Segment was titled “Achieving Sustainable Development through Employment Creation and Decent Work for All.” It brought together Member States, ILO constituents, CSOs, and the business sector to address this. The outcomes included policy recommendations for adequate social safety nets, active labor market policies, minimum and living wages, and training and skills development for youth among others. The policies are essential to facilitating the creation of decent jobs, as a way of promoting the economic and social dimensions of sustainable development.

Another main UN organ, the GA, convened the High-Level Event on the Demographic Dividend and Youth Employment in June 2015. The demographic dividend is when a country’s working-age population is larger than its dependent one. It featured two panel discussions: the first on how to best leverage the demographic dividend, and the second on policies and measures needed to boost youth employment. Both discussions included themes of health, education, employment, and empowerment. Recommendations included how to hasten the demographic transition, plus how to empower youth to participate in solution-setting and monitoring.

**Youth Employment and the Demographic Window of Opportunity**

The global youth population is projected to increase until 2070, due to a global aggregate shift from high fertility and mortality rates to low ones. This demographic transition translates to the share of the working-age population (15 to 65 years old) becoming larger than the share of dependents. New labor force entrants are usually more educated than existing workers and more capable of changing jobs. In turn, this improves the overall labor force

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230 UN Secretary-General’s Envoy on Youth, *Opening Remarks at High-level Event of the General Assembly to mark the 20th Anniversary of the World Program of Action for Youth*, 2015.

231 Ibid.


233 Ibid.

234 Ibid.

235 Ibid.


237 Ibid., p. 5.


239 Ibid.

240 Ibid.

241 Ibid.

242 UN President of the General Assembly. *High-level Event on the Demographic Dividend and Youth Employment: President’s Summary*, 2015.


244 UN President of the General Assembly. *High-level Event on the Demographic Dividend and Youth Employment: President’s Summary*, 2015.

245 Ibid.

246 Ibid.


248 Ibid.

quality and productivity. Finally, a lower dependency ratio means more money is saved and then re-invested in
the economy. East Asian countries have already reaped the benefits of providing family planning resources and
investing in their youth; Thailand’s gross domestic product (GDP) grew by 970% between 1950 and 2008. The
Republic of Korea’s per-capita GDP has grown by an astonishing 2,200% within the same time period. This is
what the UN Population Fund (UNFPA) has termed the “demographic dividend,” and across regions, each Member
State has its own demographic window of opportunity.

However, the reality is that most Member States have yet to properly exploit their demographic window of
opportunity. Unemployed, disaffected youth with no decent job prospects or opportunities for social mobility is a
significant factor in fomenting social and political unrest, such as during the Arab Spring protests. Jobs are
sources of identity validation, and mark the transition into adulthood. Research suggests that unemployment and
other negative experiences of labor markets, such as discriminatory barriers to entry underemployment, monotonous
and unsafe working practices, and informal employment, are linked to serious forms of violence. These
experiences may drive people into practicing forms of violence that are both financially and socially rewarding for
them. This can range from organized crime, to insurgency, to terrorism. Accordingly, there is much that
remains to be done by Member States in addressing youth employment.

*Current Youth Employment Challenges*

In its 2015 “World Employment and Social Outlook,” the ILO predicts that global unemployment will continue to
rise in the next five years. There are over 201 million unemployed people worldwide. 74 million young people
are unemployed; their rate of 13% in 2014 is almost three times higher than older adults. Even within some of
the world’s richest economies, youth unemployment is still significantly higher than adult unemployment. It is 2.6
times higher in the United States, 1.8 in Japan, 2.3 in Canada, and 3.6 in New Zealand. In East Asia, the average
youth unemployment rate was 10.5% in 2014. Within South-East Asia and the Pacific, the youth unemployment
rate is more than three times that of the adult one, at 13.6%. The Middle East and North Africa (MENA) region is
plagued with the highest youth unemployment rate worldwide, at 29.5%.

Additionally, those actually employed do not always enjoy the benefits of working. According to the ILO, nearly
152 million young workers live below the poverty line of $1.25 per day, almost double the number of the
unemployed youth. The working poor, living under $2 a day, number more than 200 million. Also, within

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251 Ibid., p. 22.
252 UNFPA, Demographic Dividend, 2015.
253 Ibid.
254 Ibid.
255 Ibid.
259 Ibid.
260 Ibid.
261 UNFPA, Demographic Dividend, 2015.
263 Ibid.
264 Ibid., p. 11.
265 Ibid.
266 Ibid., p. 37.
267 Ibid., p. 45.
268 Ibid., p. 46.
269 Ibid., p. 51.
271 Ibid.
Europe, Latin America, and the Middle East, almost half of all young workers work in the informal economy. They lack job stability, different forms of social protection, and are susceptible to unsafe working conditions.

Another group faces additional difficulties: young people with disabilities. The UN estimate ranges from 180 to 220 million youth living with disabilities worldwide. The majority of these youth live in poverty and lack access to resources and services, even in developed countries. A large number of children with disabilities do not enjoy access to education, for example. Discriminatory and other barriers result in youth with disabilities finding the transition into adulthood difficult. People with disabilities suffer from disproportionately high unemployment rates: in some countries in the Asia-Pacific region, that can be as high as 80%.

A more traditional sector, agriculture, is also vital for youth employment. This is where young workers face the greatest risk of living in poverty, at a rate more than twice their adult counterparts. But due to a lack of incentives and opportunities for social mobility, youth are increasingly turning their backs on opportunities in agriculture. Working on providing better employment opportunities, plus maximizing the returns on labor-intensive practices, provides two benefits. It helps youth break the often-intergenerational cycle of poverty, and also improves food security.

Nearly six million young people worldwide have given up trying to look for jobs. There are clear effects of youth unemployment on young people, their families, and their countries. Young people who cannot find work may suffer from low self-esteem, and may engage in negative behaviors, such as criminal behavior or unsafe sexual activity. Households have less disposable income and a greater burden of care, increasing the risk that they fall or stay in poverty. Finally, this increases national poverty, lowers public health, lessens tax revenue and indeed increases the cost of policies to deal with the ill effects of youth unemployment, such as policing crime, income welfare and other social security programs. Investing in promoting youth employment creates sustainable development across all areas of society. ECOSOC’s Integration Segment has focused on linking good quality jobs with sustainable development. It has highlighted the importance of raising the wages of the working poor, which live on less than $2 a day and form up to 27% of the global labor force.

**Economic Policy Approaches**

In addition to global macroeconomic uncertainty, there are structural reasons why youth unemployment rates are not the same as their adult counterparts; chiefly, there are labor market supply-demand mismatches. Young people’s

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276 Ibid.
277 Ibid.
278 Ibid.
279 Ibid.
280 Ibid.
282 Ibid., p. 9.
283 Ibid.
284 Ibid., p. 5.
285 Ibid.
287 CDB, *Youth Are The Future: The Imperative Of Youth Employment For Sustainable Development In The Caribbean*, 2015, p. 43.
288 Ibid.
289 Ibid.
290 Ibid.
291 Ibid.
292 Ibid.
293 Ibid.
294 Ibid.
skills and education are simply not what firms require. Youth can also be overqualified in terms of education, so they may not be willing to work in underwhelming jobs. This skills mismatch is exemplified in the case of China. Nine percent of recent college graduates are unemployed, double the general population rate. Businesses have exploited this vulnerability, offering little compensation to desperate job applicants. This can have long-term effects in the shape of brain drain, as disinvested, skilled, youth migrate to seek better opportunities outside their communities and countries. The World Bank estimates that some countries have lost up to one-third of their skilled workforce.

By supporting stronger aggregate demand and improving access to financial services, Member States help young people find decent work, foster space for entrepreneurship, and boost investment generally. There must be public investment in labor-intensive, large-scale infrastructure to absorb the supply of eager young workers. Employee-guarantee schemes and wage subsidies must also be considered where appropriate. In addition, tripartite wage setting mechanisms that involve government, labor, and private business promote better pay. ECOSOC has focused on several economic policy areas for implementation on the national level. It is encouraging Member States in providing adequate social protection systems for all members of society, as per ILO recommendations. It is also helping them introduce and improve policies aimed at increasing youth and other vulnerable groups’ employability, and access to decent work opportunities. This is via active labor market support and public-private partnerships, and facilitating access to labor markets. Finally, it has called for a strengthening of the capacity of national financial institutions to provide access to banking and insurance services to those who previously could not. This includes credit and microfinance services.

**Leveraging Youth Employment for Sustainable Development**

Literacy and education are also important in approaching youth employment; there are currently 130 million young people, aged 15 to 24 years old, without basic reading, writing, and numeracy skills. From the onset of the educational cycle, policies must ensure that all have access to quality education. Social protection and incentives are important in ensuring that poor children stay in school. Currently, most of the education for children with disabilities is substandard compared to mainstream education, and subject to teachers’ misconceptions on what is appropriate for their students with disabilities. Overall, those who have not enjoyed access to education,

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295 CDB, *Youth Are The Future: The Imperative Of Youth Employment For Sustainable Development In The Caribbean*, 2015, p. 82.
298 Ibid.
300 CDB, *Youth Are The Future: The Imperative Of Youth Employment For Sustainable Development In The Caribbean*, 2015, p. 42.
301 Ibid.
303 Ibid., p. 5.
304 Ibid., p. 6.
306 UN ECOSOC, *Promoting empowerment of people in achieving poverty eradication, social integration and full employment and decent work for all (E/RES/2014/5)*, 2014, p. 3.
307 Ibid., p. 4.
308 Ibid.
309 Ibid., p. 5.
310 Ibid.
311 Ibid.
313 Ibid.
314 Ibid.
particularly young women and girls, should be targeted in second-chance initiatives that deliver basic knowledge and train essential competencies.\textsuperscript{316} These can include non-traditional trainings within non-formal settings.\textsuperscript{317}

In turn, these alternative forms of education should be recognized by the private sector.\textsuperscript{318} Secondary and higher education, plus vocational training, must be geared towards meeting current and future business demands.\textsuperscript{319} Adding to that, school-to-work transition and training programs are a tried and tested method to forge public-private partnerships that ultimately leave youth with valuable experience and skills, without compromising on their education.\textsuperscript{320} It is crucial that apprenticeships and internships do not become vehicles of exploitation of youth labor.\textsuperscript{321} An investment in educating and training young people raises an economy’s social capital.\textsuperscript{322} The measurable economic return in developing countries amounts to $15 to every $1 spent on education.\textsuperscript{323} ECOSOC has recognized the need to promote investment, public and private, in human capital via education and resource capacity building.\textsuperscript{324} ECOSOC’s 2015 Integration Segment highlighted several innovative cases of doing so, including in Turkey, Finland, and Cambodia.\textsuperscript{325}

There are several promising sectors for boosting youth employment, especially in developing countries.\textsuperscript{326} This is due to the proliferation of information and communication technologies (ICTs) in many diverse fields.\textsuperscript{327} The offshore sector particularly has some interesting side effects; notably, demand for education in the skills needed means that for every direct job created, there are four created indirectly.\textsuperscript{328} Thanks to ICTs, the very concept of a “workplace” has changed.\textsuperscript{329} The rise in mobile technology use, and new forms of outsourcing such as crowdsourcing and micro-work, have helped create employment opportunities even for youth with limited skills, and access to basic digital infrastructure.\textsuperscript{330}

Sustainable development also requires a transition to a smarter and “greener” economy, with fewer adverse effects on the environment.\textsuperscript{331} There is a desire amongst some young people to integrate ICT solutions within the green economy.\textsuperscript{332} It has been estimated that, over the next two decades, this could lead to creating 15 to 60 million jobs.\textsuperscript{333} ECOSOC has also recognized the potential of ICT in improving quality of life and increasing participation in the global economy.\textsuperscript{334} ECOSOC’s secretariat includes those with the UN ICT Task Force; its role is to link ICT with sustainable development issues.\textsuperscript{335}

**Case Study: The European Union Youth Guarantee**

An effective example of addressing youth unemployment is the European Union’s (EU) Youth Guarantee, started in 2013.\textsuperscript{336} It is targeted towards young people under the age of 25, and commits Member States to address their employment situation within four months of finishing school or leaving their job.\textsuperscript{337} That can either be through

\begin{thebibliography}{9}
\bibitem{317} Ibid.
\bibitem{318} UN ITU, *Digital Opportunities - Innovative ICT Solutions For Youth Employment*, 2014, p. 27.
\bibitem{320} Ibid.
\bibitem{322} ILO, *Skilling Up Youth Critical For Tackling Jobs Crisis*, 2014.
\bibitem{323} Ibid.
\bibitem{324} UN ECOSOC, *Promoting empowerment of people in achieving poverty eradication, social integration and full employment and decent work for all (E/RES/2014/5)*, 2014, p. 4.
\bibitem{325} UN ECOSOC, *Achieving Sustainable Development through Employment Creation and Decent Work for All*, 2015, p. 3.
\bibitem{327} Ibid.
\bibitem{328} Ibid., p. 15.
\bibitem{329} Ibid., p. 17.
\bibitem{330} Ibid.
\bibitem{331} Ibid., p. 26.
\bibitem{332} Ibid., p. 26.
\bibitem{333} Ibid., p. 27.
\bibitem{334} UN ECOSOC, *Promoting empowerment of people in achieving poverty eradication, social integration and full employment and decent work for all (E/RES/2014/5)*, 2014, p. 4.
\bibitem{335} UN ECOSOC, *Information and Communication and Technologies Task Force -- Note by the Secretary-General*, 2015.
\bibitem{337} Ibid.
\end{thebibliography}
offering a good-quality job relevant to their education, skills, or experience, or via training or continued education that would allow them to find a good-quality job in the future. The program therefore both supports currently unemployed youth and structural reforms for improving school-to-work transitions. These reforms target public employment services, in terms of having them offered personalized advice for young people, to guarantee a tailor-made offer for them by the end of four months.

The reforms also work on extending access to public employment services to those furthest from the labor market; for example, it works with inactive young people who are not currently registered. The Youth Guarantee is being implemented in all EU Member States, and the speed of implementation already has been noted. Finland provides an especially compelling case for the program’s success; within three months of entering the program, 83.5% of unemployed youth received job offers. EU-wide cost-benefit analysis supports the Youth Guarantee: it may incur €21 billion in yearly costs, but the economic costs of unemployment, including paid benefits and foregone tax revenue, stands at €150 billion per year.

Conclusion

Member States should increase youth participation in their decision-making process, and include youth perspectives in their policies and actions. This should happen across all levels, from schools and local communities, to regional and international fora. ECOSOC has also worked on promoting participation in policymaking processes and governance and having more responsive and representative national institutions. Good governance, manifested in transparency and accountability mechanisms, drives young people to be successful drivers of development policies. Youth leadership is also critical for sustainable development. In the words of UN Secretary-General Ban Ki-moon, “I have often said that young people are leaders of tomorrow. But I have changed it. Young people are leaders of today.”

Further Research

Delegates should consider the following questions: Starting with the international system, what is the role of CSOs in working on youth issues? How can they help through advocacy and providing solutions? On a national level, what are the current gaps, in terms of policies and institutional capacities, towards youth employment and youth in general? How can you harmonize the pro-jobs macroeconomic policies that differ from country to country? How can you ensure a regional and global push for youth employment that will translate towards achieving sustainable development?

339 Ibid.
340 Ibid.
341 Ibid.
342 Ibid.
343 European Commission, Youth Guarantee, 2015.
344 Ibid.
347 UN ECOSOC, Promoting empowerment of people in achieving poverty eradication, social integration and full employment and decent work for all (E/RES/2014/5), 2014, p. 2.
348 UN DPI, Secretary-General’s Remarks At MDG Advocates High-level Side Event "Sustainable Futures: Accelerating Progress On The MDGs Through Youth Innovations," 2012.
349 Ibid.
Annotated Bibliography


This 136-page report gives a holistic view of both general global youth employment, and the more in-depth Caribbean youth perspective. It also empirically details the consequences of youth unemployment and underemployment, such as engaging in high-risk sexual behaviors and criminal activity. It is especially useful to delegates looking for case studies and best practices regarding youth employment from around the world.


Christopher Cramer, of the School of Oriental and African Studies in London, contributed this background paper to the World Bank’s 2011 World Development Report. In it, the links between unemployment and various forms of violence are explored using an analytical approach. The paper draws upon abstract models, research in industrialized societies, and developing country research. Delegates reading this paper will more fully understand the complexity of the link between youth unemployment and violence.


With a mandate to promote decent, sustainable work opportunities, the ILO is best positioned in this report to both dissect the root causes of disproportionately high youth unemployment, and to work with all stakeholders on concrete policy options. This timely source is especially beneficial to delegates since it has specific, actionable proposals, and the means to achieve them. This report is an excellent source with which to begin research on this issue.


This is the newly revamped annual world employment report published by the ILO. It looks at global, regional, and sector-specific job trends, and frames them within the 2008 global financial crisis discussion. It also provides useful data on the demographic window of opportunity and the issue of income inequality. This is a highly useful source for delegates, as it combines different bodies of literature, modes of analysis, and perspectives on employment generally.


This joint report by the OECD and ILO was prepared for the most recent G20 Labor Ministerial meeting. The main messages are that more still needs to be done in terms of direct labor market policy, the significance of providing quality apprenticeships and internships, and the importance of monitoring previous successes for future reference. This source is particularly interesting for delegates looking at or representing G20 economies, but has useful information for all delegates.


Zafir Tzannatos is a former employment specialist at the ILO. His critical review of the causes of the Arab Spring yields two linked observations: young people did not find suitable work, and they lacked the means to express their frustration, let alone affect the policymaking process. Displaying the importance of considering the complete picture, delegates would do well to consider the social aspects and consequences of youth employment, and the different metrics that can be used to measure employment alongside the typical labor market statistics.

The UN Department of Economic and Social Affairs engaged with young people and representatives of youth-led organizations to produce this report. It is the result of a month-long direct discussion of the different themes of youth employment. This included extensive outreach efforts to interview participants from different geographic areas and of differing ages, genders, and other demographic distinctions. The result is that delegates are afforded a concise yet expansive and direct report on how employment challenges affect youth.


The ECOSOC Secretariat consolidated input from Member States and the UN system on the issue of achieving sustainable development through employment creation and decent work for all. This source provides an overview of the best practices and policy recommendations as brought forward by diverse stakeholders. These practices and recommendations are multidisciplinary, and engage different stakeholders and sectors. For delegates, particularly useful is the outline of ECOSOC’s role in promoting sustainable development through employment creation.


The Food and Agricultural Organization makes a strong claim for the necessity of linking rural employment development, investing in productivity, and food security. This report details the challenges facing youth working in agriculture, especially the informal nature of the work. This is a good source for delegates who want to explore different labor markets and how to integrate youth into such markets.


Adding to the literature on youth employment statistics, this source offers useful projections regarding future labor markets. The emphasis is on areas where ICT solutions may offer high value and low start-up cost, and this source provides feasible areas of policy innovation. Delegates will find a wealth of information on all sorts of careers in which young people may have an advantage compared to their adult counterparts.

Bibliography


III. Education in Post-Conflict Situations

“[D]eveloping civilian capacity is crucial for the global journey away from conflict.”

Introduction

As the United Nations (UN) Secretary-General Ban Ki-moon told world leaders in 2012, the quality of and universal access to education is a key factor to achieving development. This emphasis on education reinforces efforts and initiatives undertaken in the last several decades by the UN system, including the organization of conferences in Jomtien, Thailand (1990), and Dakar, Senegal (2000), that helped write and renew commitments to the Education for All (EFA) goals. Examples of the UN prioritizing education are also seen in the targets of the Millennium Development Goals (MDGs) in 2000, and the recent adoption of the Sustainable Development Goals (SDGs).

While further advancements in the educational sector are broadly needed, special attention is urgent in conflict-affected areas. Conflict hinders development, exposes citizens and institutions to violence, and weakens a state’s capacity and legitimacy. It leads to ongoing cycles of local and regional instability and hinders economic growth and prosperity. Against this backdrop, creating stable structures for the fostering of peace after conflict becomes critical. While some essential actions in post-conflict situations include the development of public and rule of law institutions to provide services with legitimacy and accountability and reinforcement of the security sector, education also plays a central role. Education is crucial in post-conflict areas and should include diversity-friendly systems and curricula with a strong focus on reconciliation and resolution that nurtures social cohesion.

The international community has increasingly recognized education as an important catalyst for sustainable development. The recently adopted SDGs address education through Goal 4: “Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all.” While the discussion around education has developed extensively at the UN in recent years with the post-2015 development agenda, several objectives have not been fully addressed. This background guide will analyze the role education has played in conflict situations through the work of the UN Economic and Social Council (ECOSOC), which is in charge of analyzing educational matters and building bridges between relevant stakeholders.

International and Regional Framework

Several international documents, both binding and non-binding, strive to guarantee the right to education. The Universal Declaration of Human Rights (UDHR) (1948), the International Covenant on Economic, Social and Cultural Rights (ICESCR) (1966), the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) (1979), the Convention on the Rights of the Child (CRC) (1989), and the Convention on the Rights of Persons with Disabilities (CRPD) (2006) establish the importance of guaranteeing the right to education while emphasizing the international community’s necessary commitment in aspects as universality, increased access, and the inclusion of key groups like children, women, and persons with disabilities. Documents
establishing norms for education in times of conflict and violence include the *Fourth Geneva Convention relative to the Protection of Civilian Persons in Time of War* (1949), the *Convention relating to the Status of Refugees* (1951), the *Additional Protocol to the Geneva Conventions relating to the Protection of Victims of Non-International Armed Conflicts* (Protocol II, 1977), the *Rome Statute of the International Criminal Court* (1998), the *Guiding Principles on Internal Displacement* (1998), and the *Optional Protocol on the involvement of children in armed conflict* (2002).369 These documents emphasize the need to respect the laws and customs of international armed conflict and to also protect vulnerable populations while facilitating their participation in and equal access to education.367 They also guarantee the functionality and continuous provision of education during times of conflict while safeguarding culture and religion.368 Furthermore, they bind parties to treat non-combatants humanely, especially children, and to not target non-military buildings like schools or hospitals.369 Violating these provisions can be considered a war crime.370

Member States have also committed themselves to education through consultations and conferences. World leaders renewed their commitments to education in the World Conference on Education for All in Jomtien, Thailand (1990) and the World Education Forum in Dakar, Senegal (2000) by agreeing to the EFA goals, which strive to expand early childhood care and education; enhance quality education for youth, adults and vulnerable populations; and ensure measurable learning outcomes.371 Momentum later increased with the adoption of the Millennium Development Goals (MDGs) in 2000, including Goal 2 on “achieving universal primary education” and improving access to education by 2015.372 More recently, a World Education Forum was held in Incheon, Republic of Korea, in May 2015, with a resulting document titled the *Incheon Declaration*.373 In November 2015, a new set of educational goals, the Education 2030 Framework for Action (FFA), were established.374 These new goals will build upon the work of EFA and will serve as international educational goals for the next 15 years.375 Member States have also pledged to targets that will “ensure inclusive and equitable quality education and promote lifelong learnings for all” by adopting Goal 4 of the Sustainable Development Goals (SDGs) in September 2015.376 By 2030, Member States are expected to provide equal primary and secondary educational opportunities for men and women, as well as literacy programs for youth and adults, that can boost employment as well as translate into skills that will promote sustainable development.377 Education is also included in aspects of Goal 3, to promote information and training on

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practices that can boost health; in Goal 8, to promote economic growth by decreasing drop-out rates; and in Goal 13, to raise awareness on climate change.378

Role of the International System

Challenges in the field of education persist in spite of advancements.379 In 2012, 58 million children were out of school.380 From this group, 21 million primary-aged children were living in conflict-affected countries, which is an increase since 1999.381 Furthermore, the number of children dropping out of school is critically high in some regions: there are 32 countries where 20% of primary-aged children drop out of school before finishing their last grade.382 ECOSOC has the capacity to analyze these facts and to issue recommendations to stakeholders on relevant policy-making and implementation.383 The Council, through its Integration Segment, also brings strategic partners together to discuss issues and approaches from social, economic, and environmental perspectives.384 The Integration Segment provides a platform for balancing the three dimensions and their implementation, as well as for addressing cross-cutting issues like gender, youth participation, science, technology, finance, and trade in ECOSOC’s discussions.385

A fundamental part of ECOSOC’s work concentrates in the Annual Ministerial Review (AMR), which in 2011 analyzed the progress and challenges related to education and the completion of internationally-agreed objectives.386 The Secretary-General’s 2011 report on “Current global and national trends and challenges and their impact on education” was aligned to the vision of the AMR; it expressed grave concerns due to challenges like providing educational opportunities while having to cope with violence, intolerance, fear, and financial and infrastructure constraints.387 Furthermore, the report urged Member States to undertake efforts to make schools non-violent, secure, and child-centered spaces.388 ECOSOC also evidences its effort in humanitarian affairs when it designs strategies for smooth transitions between crisis and stability, as with the establishment of Ad Hoc Advisory Groups in 2002.389 The Groups supported the design and implementation of long-term recovery processes in countries affected by crisis, including Guinea-Bissau, Burundi, and Haiti.390 The Council has also called upon national and international stakeholders to create and support safe environments for learning and quality education in fragile contexts in order to guarantee the safety of educational personnel and learners.391

ECOSOC’s efforts to improve education in conflict situations is complemented by specialized agencies such as the UN Educational, Scientific and Cultural Organization (UNESCO) and the UN Children’s Fund (UNICEF), which also aim to guarantee the right to education in countries affected by conflict.392 UNESCO strives to guarantee safe learning environments through several initiatives, such as developing educational personnel’s capacity to face emergency situations.393 In Gaza, some schools were used as shelters for internally displaced persons (IDPs), while 116 other schools were affected by shelling and 168 children were reportedly killed during conflict between Israel and Hamas in July 2014.394 UNICEF develops educational programs benefiting children and has partnered with national governments to widen its scope.395 By joining national governments and other key stakeholders, UNICEF

380 Ibid.
384 Ibid.
385 UN ECOSOC, ECOSOC and Integration for Sustainable Development.
386 UN ECOSOC, 2011 Annual Ministerial Review.
388 Ibid.
389 UN DESA OESC, Peacebuilding and Post-Conflict Recovery.
390 Ibid.
393 UNESCO, UNESCO reiterates its commitment to protect education and promote schools as safe zones in Gaza, 2014.
394 Ibid.
aims to include education in peacebuilding policies through the Peacebuilding, Education and Advocacy Program. This four-year initiative, started in 2012, also aims at increasing national capacities to offer learners conflict-sensitive education and gathering information and evidence to develop further programs. Like UNESCO, UNICEF issues reports focusing on challenges for topics such as education. Both UNESCO and UNICEF are part of the organization Global Coalition to Protect Education from Attack, which strives to raise awareness about the impact conflict has on education, improve systems and practices, and make education resilient in situations of conflict.

Another entity that addresses this topic from a humanitarian perspective is the Inter-Agency Standing Committee (IASC), who promotes excellence in education. With the assistance of institutions such as UNICEF and Save the Children, IASC promoted the creation of an education cluster to map necessities, improve capacities, and to coordinate more effective responses. IASC has worked closely with the Inter-Agency Network for Education in Emergencies (INEE). INEE has emphasized the importance of providing equal access to education in secure and protected environments with facilities and services guaranteeing the wellbeing of learners, the active participation of the community, and the fair remuneration and training of teachers.

**Education and Conflict**

Education can wield a significant impact on development by enabling economic growth in a sustained and equitable manner, as well as by accelerating poverty eradication and inequality reduction. It represents a fundamental right on which other human rights depend. Lacking basic numerical and reading skills hinders opportunities for decent employment and increases the incidence of risky behaviors, teen marriage and unplanned pregnancies, unemployment, social exclusion and instability. Of all young people worldwide, 10.6% face this challenge and depend on Member States’ willingness and capacity to design and implement policies targeting marginalized groups. They also depend on the effective definition and mitigation of the reasons that keep children and teenagers out of school, including gender disparities, disability, natural disasters, poverty and conflict. The poor quality of education at the primary level has also resulted in some 250 million children leaving school without learning to read, write or count, while an estimated 782 million adults, including 64% of women, do not have simple writing or reading skills.

Due to an inevitable link between peace, security, and development, the impact of conflict on development and education represents an urgent challenge. Conflict causes the destruction of infrastructure, including schools, as well as the displacement of educational personnel and students. The consequences go far beyond young or senior male combatants as it equally affects other demographics like women and children. While 50% of countries globally are expected to guarantee universal primary education for their children by 2015, only 30% of conflict-affected countries will achieve this goal. Necessary approaches to alleviate this gap include revitalization of the

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397 Ibid.
401 Ibid.
404 UNESCO & Focal Point on Youth, UN DESA, *Youth and Education*, p. 1.
406 UNESCO & Focal Point on Youth, UN DESA, *Youth and Education*, p. 5.
407 Ibid., p. 2.
408 Ibid., p. 5.
409 Ibid., p. 5.
410 Ibid., p. 5.
412 Ibid., p. 60.
economy, institution of the rule of law, and improvement of basic services, all of which are commonly inefficient or inexistent in post-conflict scenarios.414

Countering the Effects of Conflict on Education and Economies

ECOSOC’s Integration Segment held discussions during 2015 focusing on how providing training on skills can positively impact the lives of communities towards improving livelihoods and contributing to sustainability.415 The segment concluded that investing adequately in education and skill training can boost economic growth, create social cohesion, and increase the quality of jobs.416 The UN has also reported that civilian capacities can become a key resource to uplift post-conflict communities through decent job creation and the development of skills.417

Young People, Education, and Employment

ECOSOC’s Integration Segment in particular addressed the importance of employment creation to empower youth and achieve sustainable development.418 ECOSOC hosted in 2012 its first Youth Forum to develop and discuss the theme “Creating a Sustainable Future: Empowering Youth with Better Job Opportunities.”419 The core of the Forum, jointly organized by the Department of Economic and Social Affairs (UN DESA) and the Department of Public Information (UN DPI), was to engage youth on the exploration of international issues and their solutions, propose actions, enhance their voice, and exchange best practices, considering that 13% of the world’s youth working force was unemployed in 2014.420 This is three times higher than the unemployment rate for adults.421

Initiatives like the Bangladesh Rural Advancement Committee (BRAC), the Youth Entrepreneurship Facility (YEF), or Education for Employment (EFE) have shown evident examples of how obstacles can be addressed to generate education and employment for youth in complex contexts.422 In the field of education for employment and development, BRAC has instituted a wide system of private, secular schools providing e-learning materials, innovative teaching practices, need-based training, and student mentoring initiatives to support education in disadvantaged communities.423 A similar program was developed in South Sudan.424 In South Sudan, children and teenagers face risks such as “abduction, physical injuries, sexual violence, psychological distress and child marriage,” along with educational challenges like teachers with insufficient training, teacher-to-student ratios that puts at risk the quality of education, and a lack of “vital livelihoods education” and vocational training.425 In this context, BRAC provided educational programs to learners between 4 to 25 years of age, working alongside the national government and the UN Office for Project Services (UNOPS).

Known to be home of the globe’s largest youth population and the region with the highest youth unemployment rates in the world, the Middle East and North Africa (MENA) region houses initiatives undertaken by EFE, including the professional and technical training of youth.426 EFE’s trainings align practices and trainings to the labor market’s demands and focus on the creation and development of skills and job placement training programs.427 ECOSOC has linked EFE to other key stakeholders in the fields of job creation and education by including EFE in ECOSOC’s 2015 Integration Segment forum on “Achieving sustainable development through employment creation and decent work for all.”428 On the other hand, the YEF aims to reinforce an entrepreneurship culture among young

415 UN ECOSOC, Achieving sustainable development through employment creation and decent work for all, 2015.
416 UN ECOSOC, Achieving sustainable development through employment creation and decent work for all: Key Facts, 2015.
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422 EFE, About us.
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425 UN ECOSOC, Implementation of integrated, coherent and coordinated support to South Sudan by the United Nations system: Report of the Secretary-General (E/2015/74), 2014.
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427 Ibid.
428 UN ECOSOC, Statements and presentations.
people through education, business development services, access to finance, support for youth-led organizations, and knowledge sharing.\(^{429}\) In Northern Uganda, where armed conflict has threatened the educational opportunities of girls and boys, YEF has included entrepreneurship components in secondary schools’ curriculums.\(^{430}\) On the content of these curriculums, it has trained teachers in joint support with the International Labour Organization (ILO) and the Ugandan National Curriculum Development Centre (NCDC).\(^{431}\)

**Women and Girls**

It is expected that, by 2015, only 69% of Member States globally will achieve gender parity in primary education.\(^{432}\) The UN Secretary-General’s 2011 report on “Current global and national trends and challenges and their impact on education” raises awareness on this fact and on the need to address the needs of women and girls, as well as assist them during conflict.\(^{433}\) In general, women are almost three times more likely to miss schooling if living in a country affected by conflict, while 90% of young women will miss secondary school when living in these scenarios.\(^{434}\) The Secretary-General’s report has therefore emphasized the urgency for educational policies and planning in situations of emergency that can specifically benefit women.\(^{435}\) It has also emphasized the need to include women in peacebuilding efforts, improve their working conditions, and offer better opportunities for employment, especially considering that women represent the majority of the world’s employed population working in vulnerable conditions.\(^{436}\)

**Funding Education in Conflict and Post-Conflict Situations**

Educational funding in emergencies is often insufficient and does not completely meet the needs of a country experiencing conflict or in a post-conflict situation.\(^{437}\) This lack of resources is exacerbated when conflict crises become protracted or chronic, thus causing a constant demand on resources.\(^{438}\) At this point, humanitarian aid shifts to needs that seem more immediate, such as food, shelter and health.\(^{439}\) This occurs even when communities see education as a top priority, such as in the Democratic Republic of the Congo, Ethiopia, Haiti, Sudan, South Sudan, and the Syrian Arab Republic.\(^{440}\) The funding asymmetry between protracted and more visible, immediate crises creates concern within the humanitarian sector.\(^{441}\) The 2010 earthquake in Haiti provides an example of this: while Chad saw 9% of its education requests based on its Humanitarian Response Plan established in 2004 met in 2011, Haiti’s education humanitarian appeal received 110% of its requests in 2011.\(^{442}\)

In May 2015, during the World Education Forum hosted in Incheon, Republic of Korea, Member States recognized the need to increase financing for education to meet the goals proposed in the post-2015 development agenda.\(^{443}\) Towards this end, attendees expressed determination to increase public spending on education and urged other states to allocate “at least 4–6% of their Gross Domestic Product and/or at least 15–20% of total public expenditure to education.”\(^{444}\) Nevertheless, this measure remains unrealistic for countries affected by conflict, as only 21 out of 33 of these countries devoted an average of 3.2% of their national income to education in 2012, which is far below the


\(^{431}\) YEF, *National Curriculum Development Centre (NCDC) trains entrepreneurship classroom teachers*.


\(^{436}\) Ibid.


\(^{438}\) Ibid.

\(^{439}\) Ibid.

\(^{440}\) Ibid.


\(^{442}\) Ibid.


\(^{444}\) Ibid.
expected goal announced in Incheon. To face these drawbacks and to achieve quality education for all by 2030, the financing of a $26 billion annual gap has to be ensured through the commitment of Member States and donors.

An artificial gap exists between humanitarian and development aid that agencies, organizations, and programs are striving to close through the funding of reconstruction or peacebuilding activities. This gap creates overlap or ineffectiveness when assisting humanitarian needs. Additionally, as humanitarian aid often requests insufficient funding for education, development aid acquires an increasingly influential role in this regard. In countries where crises have become protracted and fragility constantly threatens the wellbeing of their people, humanitarian funding covered 8% of educational needs, while the remaining 92% of funding was provided by development aid.

These challenges are recognized by ECOSOC, and the Council has urged Member States to increase existing funding mechanisms and to create new ways to fund humanitarian responses. The Council has actively collaborated with the UN Central Emergency Response Fund (CERF). This is a mechanism to collect contributions from governments, companies, charities, and private donors to finance humanitarian responses to conflict and natural disasters in a swift and effective manner. Through discussions on matters as timing, criteria and size of allocations, CERF and ECOSOC’s collaboration has brought relief to several regions, including the Horn of Africa, the Middle East, and the Sahel region.

Conclusion

The attention of the international community has focused increasingly on education. However, there are needs that still need to be addressed through the participation of influential actors, including how to improve education in post-conflict situations. The education goals expected to be achieved by 2015 may not be fulfilled by a considerable number of Member States, especially those living in conflict-affected regions, highlighting the continual need to discuss the new SDGs as it is considered how to assist post-conflict societies. For children in these countries, the chances to attend school and get an education are limited and their opportunities to find decent jobs in the future depend on the opportunities they receive today to develop skills and to cultivate entrepreneurial mindsets. These opportunities also depend on the management of emergencies through initial humanitarian stages. The work that ECOSOC develops in these matters reflects how important it is to build common ground between development stakeholders through forums of discussion, support in policymaking, and the provision of different kinds of resources, in order to more fully address education in post-conflict situations.

Further Research

Delegates are encouraged to think of strategies to support the dialogue on fundamental topics addressed in this text, such as funding, capacity building, and inclusion of vulnerable populations. Through which initiatives can ECOSOC enhance its role as a bridge between development stakeholders in areas such as funding? How can the Council improve the efforts it has already developed in regards to funding? Which alternatives does ECOSOC have to reduce the impacts of conflict on the education of vulnerable populations, such as women? How can ECOSOC and Member States further encourage and develop access to education in post-conflict societies?

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446 UNESCO, Funding gap for education growing, according to new figures released by UNESCO, 2015.
449 Ibid.
450 Ibid., p. 5.
452 UN CERF, Concept Note for ECOSOC 2013: The Right Place, the Right Time: Understanding CERF’s Impact, 2013.
453 UN CERF, Who We Are.
454 UN CERF, Concept Note for ECOSOC 2013: The Right Place, the Right Time: Understanding CERF’s Impact, 2013.
456 UN ECOSOC, Achieving sustainable development through employment creation and decent work for all, 2015.
Annotated Bibliography


This document thoroughly describes a program that BRAC developed in a country that continues to suffer the consequences of conflict: South Sudan. The report explains the characteristics of educational programs and how stakeholders are working together. It contains case studies of countries in Asia and Africa, among others. It is a useful resource to guide delegates on the process of coordinating efforts between stakeholders.


Delegates will find this source useful, as the Annual Ministerial Review’s topic for 2011 was education. ECOSOC’s consideration of the topic is described, and strategies to support education are aligned with the post-2015 development agenda’s focus. Additionally, the website emphasizes the importance of capacity building and employment creation as resources to alleviate poverty and support conflict-affected communities. This source reflects some important specifics of ECOSOC’s work on the topic.


This report is a fundamental resource, as it addresses two important issues: the impact of armed conflict on education and the importance of peacebuilding efforts for the consolidation of peace. It provides delegates with insightful content describing and analyzing challenges, such as the importance of teacher training, the impact of educational infrastructure destruction, the need for access to quality education, and the challenges for girls and women in this context. The report also recommends identifying potential grievances occurring within educational systems in conflict situations and ensuring that cultural background is considered in emergency education curriculums.


This concept note from the Economic and Social Council describes how employment becomes a fundamental catalyst for development and peace, and that the collaboration of diverse stakeholders in the funding of related initiatives is a necessity. Delegates will learn best practices from different countries that focus on quick and effective solutions. Examples of this include capacity building, technical and vocational training, and entrepreneurship components in school curriculums.


This document endorses innovation at the heart of humanitarian efforts, ensuring sustainable management of resources and easing the exchange of information and best practices at all levels. Furthermore, the document encourages designing solutions through the inclusion of experiences of victims of humanitarian emergencies to ensure an enhanced local impact suited to the real needs of communities. Finally, it recommends the creation or reinforcement of global partnerships. By examining this document in detail, delegates will be moved to identify challenges to effective humanitarian assistance and conceive new solutions for such challenges.


Part 2 of this UNESCO report gives a thorough explanation on how conflict becomes an obstacle for education, especially with vulnerable groups such as refugees or internally-displaced persons.
It argues that the timely provision of quality education prevents relapsing into conflict; otherwise, conflict can become a vicious cycle. Furthermore, this report emphasizes the need of connecting education and poverty reduction programs, as well as increasing funding.


This policy paper from UNESCO concludes that educational funding in conflict-affected scenarios is neglected and that new endeavors are needed to provide proper funding in post-conflict situations. Although humanitarian aid is being reinforced in areas where education can become a solution, education remains underfunded. In addition, the channeling of resources related to humanitarian aid are described as ineffective – and minimal if aimed to education – due to a lack of coordination between donors. This is a useful resource for delegates, as it describes carefully the challenges that educational funding faces in emergency contexts.


This report from from UNESCO provides a very comprehensive overview and analysis of the condition of worldwide access to education. Delegates will be able to explore how education has advanced in regions such as sub-Saharan Africa, where dropout rates in primary school have decreased remarkably since 1999. They will also be encouraged to relate the capacities of ECOSOC with the opportunities presented throughout the document, by analyzing success stories. This is a very contemporary resource in understanding the current status of education throughout the world.


This resolution emphasizes the responsibility that ECOSOC shares with other programs, funds, and agencies in humanitarian affairs. The Council is called upon to partner with the Peacebuilding Commission to include an economic, social, and environmental approach in humanitarian activities, as well as assisting and coordinating the joint efforts of diverse participants, including balancing its three approaches for sustainable development. Delegates can identify how developing the capacity of ECOSOC as discussed in this resolution can impact positively education in conflict situations, with the strong component of sustainability.


This document from the World Bank includes significant data on the negative influence that conflict and violence create in relation to development and education. It provides information on the kinds of conflicts and their impact in societies, the role of poverty and violence in conflict-affected regions, and the direct and indirect consequences that populations are forced to live with in such scenarios. Delegates are urged to read and utilize content related to their country assignments for further research.

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