Washington, DC USA 8-10 November 2019 nmun.org/nmun_dc.html





General Assembly First Committee Background Guide 2019

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Dear Delegates,

Welcome to the 2019 National Model United Nations Conference in Washington, DC (NMUN•DC)! We are pleased to introduce you to our committee, the General Assembly First Committee (GA1). This year's staff is: Director Samantha L. Hall and Assistant Director Angelo J. Bechara. Samantha holds a Masters in U.S. Foreign Policy and National Security and is a consultant that promotes self-reliance in developing nations. Angelo is a recent Masters graduate specializing in U.S. Foreign Policy and the Middle East and North Africa region.

The topics under discussion for GA1 are:

- I. Towards a Nuclear Weapons Free World: Accelerating Disarmament and Nonproliferation
- II. Ending the Use of Improvised Explosive Devices, Landmines, Cluster Munitions, and Other Explosives

The General Assembly First Committee focuses on disarmament, promotes peace, and identifies solutions to challenges in international security that affect the international community. GA1 considers matters related to disarmament and international security, particularly on guidance for disarmament, regulation of armaments, and maintenance of cooperative arrangements that affect international peace and security. GA1 collaborates with the United Nations Disarmament Commission and several other UN entities on issues related to armament regulation and disarmament initiatives.

This Background Guide serves as an introduction to the topics for this committee. However, it is not intended to replace individual research. We encourage you to conduct additional research, explore your Member State's policies in-depth, and examine the policies of other Member States to improve your ability to negotiate and reach consensus. In preparation for the conference, each delegation will use their research to draft and submit a <u>position paper</u>. Guidelines are available in the <u>NMUN Position Paper Guide</u>.

The <u>NMUN website</u> has many additional resources, including two that are essential both in preparation for the conference and as a resource during the conference. They are:

- The <u>NMUN Delegate Preparation Guide</u>, which explains each step in the delegate process, from pre-Conference research to the committee debate and resolution drafting processes. Please take note of the information on plagiarism, and the prohibition on pre-written working papers and resolutions. Delegates should not discuss the topics or agenda with other members of their committee until the first committee session.
- 2. The <u>NMUN Rules of Procedure</u>, which includes the long and short form of the rules as well as an explanatory narrative and example script of the flow of procedure.

In addition, please review the mandatory <u>NMUN Conduct Expectations</u> on the NMUN website. They include the conference dress code and other expectations of all attendees. We want to emphasize that any instances of sexual harassment or discrimination based on race, gender, sexual orientation, national origin, religion, age, or disability will not be tolerated. If you have any questions concerning your preparation for the committee or the conference itself, please contact the Under-Secretary-General Adam Wolf at <u>usgadam.dc@nmun.org</u> or Secretary-General Chase Mitchell at <u>secgen.dc@nmun.org</u>.

We wish you all the best in your preparations and look forward to seeing you at the conference!

Sincerely, Samantha Hall, Director Angelo J. Bechara, Assistant Director



Committee Overview

Introduction

With universal membership, the United Nations (UN) General Assembly is the main deliberative and policymaking body of the UN.¹ The General Assembly has existed since the creation of the UN and is one of the six principal organs of the UN established by the *Charter of the United Nations* (1945).² The work of the General Assembly is undertaken in subsidiary committees, each of which debate and adopt draft resolutions on their particular topics and allocated agenda items.³ The General Assembly First Committee considers matters related to disarmament and international security.⁴ The first resolution adopted after the creation of the UN, which was on the topic of eliminating weapons of mass destruction, was submitted to the General Assembly Plenary by the First Committee.⁵

In 1978 the General Assembly held the first special session on disarmament and established the current UN disarmament machinery, including the Conference on Disarmament (CD), the international community's multilateral negotiation forum on disarmament, and the second and current Disarmament Commission.⁶ In 1980, the United Nations Institute for Disarmament Research (UNIDIR) was created to undertake independent research on questions related to disarmament.⁷ Several other disarmament-related entities and organizations also report to the General Assembly through the First Committee, such as the regional centers on disarmament and the Comprehensive Nuclear-Test-Ban Treaty Organization.⁸

Historically, the General Assembly has passed resolutions on key treaties to control weapons of mass destruction and conventional arms.⁹ In 1959, General Assembly resolution 1378(XIV) on "General and Complete Disarmament," the first resolution sponsored by all Member States, stated that disarmament the most important question facing the world at the time.¹⁰ In 1968, General Assembly resolution 2373 (XXII) was adopted and requested that Member States sign and ratify the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) (1968).¹¹ In 1971 and 1980, the General Assembly passed resolutions to commend the creation of the Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological (Biological) and Toxin Weapons and on their Destruction (1972) and the Convention on the Prohibition of the Development, Production, Stockpiling and Use of Chemical Weapons and on their Destruction (1992).¹² The General Assembly has also passed resolutions on conventional arms control treaties, such the Convention on the Prohibition of the Use, Stockpiling, Production and Transfer of Anti-Personnel Mines and on their Destruction (1997), the Arms Trade Treaty (2013), and the Convention on Cluster Munitions (2008).¹³ Most recently, in 2017, the General Assembly adopted resolution 71/258 on "Taking forward multilateral nuclear disarmament negotiations" in which it decided to convene a UN conference to negotiate a legally binding treaty to prohibits nuclear weapons.¹⁴ This conference produced what is now known as the Treaty on the Prohibition of Nuclear Weapons (2017).15

⁶ UN ODA, Disarmament: A Basic Guide Fourth Edition, 2017.

¹ UN General Assembly, About the General Assembly.

² Charter of the United Nations, 1945.

³ UN General Assembly, About the General Assembly.

⁴ UN General Assembly, Disarmament and International Security (First Committee).

⁵ UN General Assembly, Establishment of A Commission to Deal With the Problems Raised by the Discovery of Atomic Energy (A/RES/1/(1)), 1946; UN ODA, Disarmament: A Basic Guide Fourth Edition, 2017.

⁷ UN General Assembly, Question of General Disarmament (A/RES/2602 E), 1969; UN General Assembly, Final Document of the Tenth Special Session of the General Assembly (S-10/2), 1978.

 ⁸ Switzerland, The PGA Handbook: A practical guide to the United Nations General Assembly 2nd ed, 2017, p. 63.
⁹ UN ODA Disarmament: A Basic Guide Fourth Edition, 2017.

¹⁰ UN General Assembly, General and Complete Disarmament (A/RES/1378 (XIV)), 1959.

¹¹ UN Audiovisual Library of International Law, *Treaty on the Non-Proliferation of Nuclear Weapons*, 1968, 2012.

¹² UN ODA, *Disarmament: A Basic Guide Fourth Edition*, 2017. ¹³ Ibid.

¹⁴ UN ODA, Treaty on the Prohibition of Nuclear Weapons.

¹⁵ Ibid.



Governance, Structure, and Membership

As dictated by the Charter, the General Assembly is comprised of all UN Member States, currently 193.¹⁶ Observer status can also be granted to intergovernmental organizations and states without full UN membership.¹⁷ Currently the Holy See and the State of Palestine are the only two non-Member States with permanent observer status; over 100 intergovernmental organizations also have observer status.¹⁸ In the General Assembly, each Member State has one equal vote.¹⁹ Decisions on important matters such as the maintenance of international peace and security; the admission, suspension, and expulsion of members; and all budgetary questions require a two-thirds majority.²⁰ For all other matters, votes in the General Assembly require a simple majority; the majority of resolutions are adopted without a vote, illustrating the consensus-based nature of the General Assembly.²¹

The First Committee receives substantive and organizational support from three important entities: the General Committee, the United Nations Office for Disarmament Affairs (UNODA), and the Department for General Assembly and Conference Management.²² The General Committee is comprised of the President of the General Assembly and the 21 Vice-Presidents of the General Assembly, as well as the Chairpersons of all the six General Assembly Main Committees; all positions are elected every session on a non-renewable basis.²³ The General Committee's main duty, besides making recommendations on organizational issues, is to determine the agenda of the General Assembly Plenary and its six Main Committees.²⁴ After receiving a preliminary list of agenda items from the UN Secretariat, the General Committee allocates the different items to each Main Committee.²⁵ The First Committee then votes upon its own agenda based on the allocated agenda items.²⁶ Within the UN Secretariat, UNODA provides "objective, impartial and up-to-date" information and promotes the implementation of practical measures on nuclear disarmament and non-proliferation, disarmament in the field of conventional weapons, and the general strengthening of mechanisms and frameworks bolstering disarmament.²⁷ It further encourages norm setting at the General Assembly, CD, and UNDC.²⁸ Additionally, the Department for General Assembly and Conference Management also provides valuable technical secretariat support and acts as the intersection between the General Assembly and the Economic and Social Council.²⁹

The First Committee works in close cooperation with the UNDC and the CD.³⁰ The CD has a crucial role in addressing issues of disarmament and has been central to negotiations of international agreements such as the NPT.³¹ Unlike the CD, the UNDC is a subsidiary organ of the First Committee and is composed of all 193 Member States.³² Primarily suggesting recommendations to the General Assembly, it has been important in the formulation of principles and guidelines that have subsequently been endorsed by the committee in its own reports.³³ Both bodies report either annually or more frequently to the First Committee.³⁴ Additionally, as a crucial partner with the UN system, civil society organizations have an

¹⁶ Charter of the United Nations, 1945.

¹⁷ UN DPI, About Permanent Observers; UN DPI, Non-Member States.

¹⁸ Ibid.

¹⁹ Charter of the United Nations, 1945, Art. 18.

²⁰ Switzerland, The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed, 2017, p. 54.

²¹ Switzerland, The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed, 2017, p. 14.

²² UN General Assembly, *Disarmament and International Security (First Committee)*.

²³ UN General Assembly, General Committee.

²⁴ Ibid.

²⁵ Ibid.

²⁶ Ibid.

²⁷ UN ODA, About Us.

²⁸ Ibid.

²⁹ UN DGACM, Functions of the Department, 2014.

³⁰ UN General Assembly, Disarmament and International Security (First Committee).

³¹ UN Office at Geneva, An Introduction to the Conference, 2009.

³² UN ODA, United Nations Disarmament Commission.

³³ UN ODA, United Nations Disarmament Commission.

³⁴ UN General Assembly, Disarmament and International Security (First Committee).



important relationship with the General Assembly and are often invited to speak at the General Assembly.³⁵

Mandate, Functions, and Powers

The mandate of the General Assembly is set in Chapter IV of the Charter.³⁶ Article 11 states that the General Assembly may consider principles of international peace and security, including disarmament.³⁷ The question of disarmament is organized into seven clusters: nuclear weapons; other weapons of mass destruction (WMDs); disarmament aspects in outer space; conventional weapons; regional disarmament and security; the disarmament machinery; and other disarmament measures and security.³⁸ The General Assembly typically only considers general matters of international security and may not address specific issues under consideration by the Security Council.³⁹

The General Assembly and its six Main Committees are the center of the UN System and represent its main deliberative, policymaking, and representative organs.⁴⁰ Their outcomes progressively define norms that can be used to craft legally-binding treaties or conventions.⁴¹ The General Assembly is tasked with initiating studies and making recommendations to promote international cooperation in the political field; encouraging the development of international law; promoting the implementation of cultural, social, and human rights; and promoting fundamental freedoms free from discrimination.⁴² The body "receives and considers reports" issued by "the other principal organs established under the Charter as well as reports issued by its own subsidiary bodies."⁴³ The General Assembly Plenary receives recommendations from the six Main Committees.⁴⁴ Once the recommendations are sent to the Plenary Committee, the Plenary then votes on whether to adopt the resolutions as presented.⁴⁵ Although decisions reached by the General Assembly are non-binding, they are often adopted as customary international law and serve as international policy norms.⁴⁶ Additionally, the General Assembly can request the Secretary-General or other UN organs to issue a report to one of the Main Committees on a specified question such as the implementation of recommendations made by the General Assembly.⁴⁷ The First Committee is able to introduce resolutions to take action or establish norms on initiate new negotiations on arms control and disarmament.48

Recent Sessions and Current Priorities

Since 1991, the UN has tried to improve the General Assembly's efficiency, democratize the selection of the Secretary-General and other executive heads, and maintain the institutional memory of the President of the General Assembly.⁴⁹ During its 72nd session, which began in 2017, the General Assembly adopted resolution 72/313 to establish an ad hoc working group, open to all Member States, to enhance the body's work through discussions with Main Committee Chairs on best practices to avoid work duplication,

³⁶ Charter of the United Nations, 1945.

⁴⁰ UN General Assembly, *Functions and Powers of the General Assembly*.

43 Ibid.

⁴⁵ UN General Assembly, About the General Assembly.

⁴⁷ UN General Assembly, About the General Assembly; Switzerland, The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed, 2017, pp. 36, 47.

³⁵ Switzerland, *The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed*, 2017, p. 31.

³⁷ Ibid.

 ³⁸ Switzerland, The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed, 2017, p. 63.
³⁹ Ibid, p. 13.

⁴¹ Ibid.

⁴² Ibid; Charter of the United Nations, 1945; UN General Assembly, Statement made by the Chairperson of the Fourth Committee, 2013.

⁴⁴ Ibid; UN General Assembly, About the General Assembly; Switzerland, The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed, 2017, p. 20.

⁴⁶ Ibid; Switzerland, The PGA Handbook: A Practical Guide to the United Nations General Assembly 2nd ed, 2017, p. 13.

⁴⁸ Weis, The United Nations and Changing World Politics, 2004, p. 161.

⁴⁹ UN General Assembly, Revitalization of the Work of the General Assembly: Background.



transparent and equitable chair and rapporteur elections, and coordination of high level debates and meetings.⁵⁰

Prior to the 73rd session's commencement, the Conference on Disarmament and the Secretary-General submitted reports to the First Committee on nuclear proliferation, disarmament, and conventional arms control in regions around the world as well as individual nations.⁵¹ At its 73rd session, the First Committee adopted 68 draft proposals, all of which were subsequently adopted by the General Assembly on 5 December 2018.⁵² While all thematic clusters were discussed. 24 draft resolutions focused on nuclear weapons, continuing activity on nuclear disarmament agreements, and the establishment of a nuclearweapon-free zones, particularly in regions like the Middle East.⁵³ To support the recent Treaty on the Prohibition of Nuclear Weapons (2017), the General Assembly adopted resolution 73/48 "Treaty on the Prohibition of Nuclear Weapons" in 2018 which called on all states to adopt it.⁵⁴ The First Committee called for all Member States to adopt the Arms Trade Treaty, the Convention on Cluster Munitions, and other measures to combat illicit arms trafficking and improvised explosive devices.⁵⁵ To address the proliferation of non-nuclear weapons of mass destruction, the First Committee reaffirmed existing arms control treaties as well as measures to prevent terrorists from obtaining weapons of mass destruction.⁵⁶ The First Committee also affirmed the role of the Organization on the Prohibition of Chemical Weapons to investigate and identify the perpetrators of chemical weapons use, referring particularly to Syria.⁵⁷ On disarmament issues lacking explicit arms control treaties, the 73rd session saw several Member States express interest in a treaty to prevent an arms race in outer space while other Member States held reservations regarding its terms.58

The disarmament machinery's condition has been a source of concern because the Disarmament Commission failed to adopt a future agenda and the Conference on Disarmament failed to adopt a future program of work.⁵⁹ During the thematic debates, delegates reiterated past dissatisfaction with the Conference on Disarmaments' limited progress and lack of recommendations.⁶⁰ Nonetheless, the First Committee adopted draft resolutions to combat first placement of weapons in space and implement confidence building measures towards preventing an outer space arms race.⁶¹

In recent years, the First Committee has placed greater emphasis on information security as Member States become more interconnected through technology.⁶² General Assembly resolutions 73/266 on "Advancing responsible State behavior in cyberspace in the context of international security" and 73/27 on "Developments in the field of information and telecommunications in the context of international security" advance state behavior norms in cyberspace by having the General Assembly convene a working group to develop a set of state norms and by having the Secretary-General work with a group of

57 Ibid.

⁵⁰ UN General Assembly, *Revitalization of the work of the General Assembly (A/RES/68/307)*, 2014; UN General Assembly, *Revitalization of the Work of the General Assembly (A/RES/72/313)*, 2018.

⁵¹ UN General Assembly, *Documents of the First Committee (A/C.1/73/INF/1)*, 2018.

⁵² UN General Assembly, List of Draft Proposals for the 73rd Session, 2019.

⁵³ UN DPI, Sending 24 Resolution, Decisions to General Assembly First Committee Tackles Rage of Nuclear Concerns, Including New Atomic Bomb Free Zone in Middle East, 2018.

⁵⁴ UN General Assembly, *Treaty on the Prohibition of Nuclear Weapons (A/RES/73/48)*, 2018.

⁵⁵ UN DPI, Approving 8 Drafts on Conventional Arms, First Committee Urges States to Help Reduce Human Suffering by Upholding Treaty Commitments, 2018.

⁵⁶ UN DPI, First Committee Sends 8 Drafts to General Assembly, Including Text Aimed at Identifying, Holding Perpetrators of Chemical Weapon Use Accountable, 2018.

⁵⁸ UN DPI, Rising Alarm Over Possible Space War, First Committee Delegates Explore Ways to Build New Order for Preventing Celestial Conflict, Confrontation, 2018.

⁵⁹ UN Office for Disarmament Affairs, *The United Nations Disarmament Yearbook Vol 42 Part 2*, 2017.

⁶⁰ UN DPI, Warning Against Danger of Disarmament Machinery Rusting, First Committee Delegates Call for Greater Political Will to Clear Decades Long Gridlock, 2018.

⁶¹ UN DPI, First Committee Sends 8 Drafts to General Assembly, Including Text Aimed at Identifying, Holding Perpetrators of Chemical Weapon Use Accountable, 2018.

⁶² UNODA, Developments in the Field of Information and Telecommunications in the Context of International Security, 2018.



experts to study cooperative measures to address information security threats, respectively.⁶³ With regard to regional disarmament, the First Committee approved resolutions to recommend strengthening the participation of women in disarmament at the regional levels and expressed support for UN Regional Centers for Peace and Disarmament.⁶⁴

Conclusion

Since its founding, the General Assembly's First Committee has pursued disarmament and arms control to further the UN's goal of international peace.⁶⁵ The General Assembly has and continues to promote treaties to eliminate weapons of mass destruction, and regulate conventional arms.⁶⁶ The working methods of the First Committee seek to foster consensus on most issues, including on new security threats like information technology and weapons in outer space, although it has struggled to advance new arms control instruments.⁶⁷ The First Committee will likely continue to play role in settings standards and promoting treaties to advance disarmament and take steps toward establishing sustainable peace.⁶⁸

Annotated Bibliography

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This publication produced by the Permanent Mission of Switzerland to the UN is a contribution by a Member State on introductory information about the UN system. The General Assembly is a central focus of this handbook and includes a detailed description of its organization, structure, rules, and working methods. Further providing information specific to all six Main Committees, this handbook offers a unique source of information to delegates to understand the work of the General Assembly and its place within the UN system.

United Nations, General Assembly, Seventy-first session. (2016). *Proposed Strategic Framework for the Period of 2018-2019, Par Two: Biennial Programme Plan, Programme 3: Disarmament (A/71/6(Prog.3))*. Retrieved 15 June 2019 from: <u>http://www.undocs.org/A/71/6(prog.3)</u>

The Proposed Strategic Framework is drafted biennially and outlines the priorities of each year. In the section on disarmament, there are two main segments that discuss overall orientation and legislative mandates. Under the overall orientation, five priority subprograms are listed, which include multilateral negotiations on arms limitations and disarmament, WMD, conventional arms, information and outreach, and regional disarmament. Delegates will gain more knowledge on the General Assembly's current priority for the year from this document, and have a clearer direction on moving the research forward.

United Nations, General Assembly, Seventy-second session. (2018). Documents of the First Committee (A/C. 1/73/INF/1) [Note by the Secretariat]. Retrieved 15 June 2019 from: <u>http://undocs.org/A/C.1/72/INF/1</u> This is an exceptionally useful source as it provides links to various UN documents utilized by the General Assembly First Committee during the 72nd session. The various

⁶³ UN General Assembly, Advancing responsible State Behavior in Cyberspace in the Context of International Security (A/RES/73/266), 2018; UN General Assembly, Developments in the Field of Information and Telecommunication in the Context of Information Security (A/RES/73/27), 2018.

⁶⁴ UN DPI, First Committee Approves 27 texts, including 2 Proposing New Groups to Develop Rules for States on Responsible Cyberspace Conduct, 2018.

⁶⁵ Charter of the United Nations, 1945.

⁶⁶ UN ODA, Disarmament: A Basic Guide Fourth Edition, 2017. p. 130-131.

⁶⁷ UN General Assembly, Functions and Powers of the General Assembly; UN DPI, Rising Alarm Over Possible Space War, First Committee Delegates Explore Ways to Build New Order for Preventing Celestial Conflict, Confrontation, 2018.

⁶⁸ Reaching Critical Will, UN General Assembly First Committee, 2014.



documents include information pertinent to the agenda of the First Committee including nuclear disarmament, chemical weapons, cybersecurity and international security, and outer space. Delegates should use this to expand their knowledge on the various priorities of the First Committee.

United Nations, Office for Disarmament Affairs (2017). *Disarmament: A Basic Guide* 4th *Edition.* [Report]. *Retrieved* 15 June 2019 from:

https://s3.amazonaws.com/unoda-web/wp-content/uploads/2017/09/Basic-Guide-4th-Edition-web1.pdf The United Nations Office of Disarmament Affairs' guide provides an overview of the major disarmament issues, and the organizations of the disarmament machinery. The document lists the major treaties associated with each disarmament issue, cross cutting themes like women and children in disarmament, and a list of UN disarmament institutions. Delegates will be able to quickly introduce themselves to current disarmament issues and the major organizational actors.

United Nations, Office for Disarmament Affairs (2017). *The United Nations Disarmament Yearbook Vol 42. Part II.* [Annual Report]. Retrieved 15 June 2019 from:

https://s3.amazonaws.com/unoda-web/wp-content/uploads/2018/08/en-yb-vol-42-2017-part2.pdf

The United Nations Office of Disarmament Affairs annual yearbook publication details the most recent updates on arms control affairs and the international bodies responsible for them. This edition lists the status of implementing Security Council resolutions, actions taken to implement existing treaties, and disarmament conferences. Delegates will be able to see the historical context for many of the First Committee's current priorities, the most recent progress made, and the most current challenges facing the UN and international bodies in their work toward disarmament.

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I. Towards a Nuclear Weapons Free World: Accelerating Disarmament and Nonproliferation

Introduction

The first functional nuclear bomb was developed by the United States' Manhattan Project in 1945 and, that same year, the technology was used in warfare on the cities of Hiroshima and Nagasaki, demonstrating the immense destructive nature of nuclear weapons.⁶⁹ A nuclear weapon is a device that releases explosive energy as a result of nuclear fission, fusion, or a combination of the two.⁷⁰ In addition to potentially causing massive damage and large-scale casualties, detonated nuclear weapons release significant amounts of radiation, affecting the health of nearby populations and the natural environment for years.⁷¹ The effects of the use of nuclear weapons on Hiroshima and Nagasaki demonstrated the legitimate threat that nuclear weapons represent to the world.⁷² Although many experts believe that the permanent threat of nuclear weapons is contradictory to achieving sustainable peace, others maintain that nuclear weapons serve as a deterrent to direct and large-scale conflict.⁷³

According to the Arms Control Association, United Nations (UN) Member States that possess some form of nuclear weapons are the United States of America, the United Kingdom, France, Israel, Pakistan, India, Russia, China, and the Democratic People's Republic of Korea.⁷⁴ Knowing the consequences of the use of nuclear weapons, the UN has committed to the complete eradication of nuclear weapons to provide for a more secure world and ensure the wellbeing of humanity.⁷⁵ This goal sets the foundation for disarmament and non-proliferation, with "disarmament" referring to the full eradication of nuclear weapons in the world and "non-proliferation" aiming to limit the creation of more nuclear devices.⁷⁶ The current state of global nuclear arms control depends on the ability and willingness of Member States to work together to further prevent the spread of nuclear weapons and to decease existing arsenals and delivery systems.⁷⁷

International and Regional Framework

Since 1945, there have been extensive efforts and instruments created to limit the impact of nuclear weapons, with complete disarmament as the ultimate goal.⁷⁸ The *Treaty on the Non-Proliferation of Nuclear Weapons* (NPT) (1968) is the bedrock for global nuclear non-proliferation efforts and was created to limit the levels of nuclear proliferation.⁷⁹ The goal of the NPT is to halt the production and spread of nuclear weapons and encourage global denuclearization.⁸⁰ While the NPT stands as an important framework for nuclear strategy, it is not universal; some Member States are not signatories to the NPT.⁸¹ The NPT is reviewed every five years at meetings called the Review Conferences (RevCon).⁸² The next NPT RevCon will be held at the United Nations Headquarters in New York in 2020 and three preparatory

⁶⁹ Encyclopedia Britannica, *The Effects of Nuclear Weapons*, 2018.

⁷⁰ Ibid.

⁷¹ Ibid.

⁷² UN News Centre, At Security Council, Ban calls for eradicating weapons of mass-destruction 'once and for all', 2016.

⁷³ Encyclopedia Britannica, *The Effects of Nuclear Weapons*, 2018.

⁷⁴ Encyclopedia Britannica, The Effects of Nuclear Weapons, 2018. Arms Control Association, Nuclear Weapons: Who Has What at a Glance, 2018.

⁷⁵ UN General Assembly, *Treaty on the Non-Proliferation of Nuclear Weapons*, 1968.

⁷⁶ Ibid.

⁷⁷ Ibid.

⁷⁸ UN News Centre, At Security Council, Ban calls for eradicating weapons of mass-destruction 'once and for all', 2016.

⁷⁹ UN General Assembly, *Treaty on the Non-Proliferation of Nuclear Weapons*, 1968.

⁸⁰ Ibid.

⁸¹ Council on Foreign Relations, *The Global Nuclear Non-Proliferation Regime*, 2013.

⁸² UN, General Assembly, Seventieth session, 2020 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons and its Preparatory Committee (A/RES/70/28), 2015.



meetings are being held prior to the 2020 RevCon.⁸³ The purpose of the first two Preparatory Committee sessions, held in 2017 and 2018, are to consider principles, objectives and ways to promote the full implementation of the Treaty, as well as its universality, and to make recommendations for the RevCon.⁸⁴ The third session, due to be held in 2019, is specifically mandated to produce a consensus report containing recommendations from the 2017 and 2018 Preparatory Committee sessions.⁸⁵

In addition to the NPT RevCons, there is significant historical precedent for bilateral negotiations on nuclear weapons, such as the Strategic Arms Limitation Talks (SALT I, 1969; SALT II, 1979) between the United States and the Soviet Union for the reduction of each country's nuclear arsenal during the Cold War.⁸⁶ The product of these talks was an agreement that laid the foundation for future nuclear negotiations, and emphasized the need for multilateral collaboration.⁸⁷ At the regional level, several Member States and organizations have created Nuclear-Weapon-Free Zones (NWFZs), which function as regions wherein Member States agree to not manufacture, possess, or use nuclear weapons.⁸⁸ Currently, five regional NWFZs exist and include the *Treaty of Tlatelolco* (1967) in the Latin America and Caribbean, the *Treaty of Rarotonga* (1985) in the South Pacific, the *Treaty of Bangkok* (1995) in Southeast Asia, the *Treaty of Pelindaba* (1996) in the African continent, and the *Central Asian Nuclear-Weapon-Free Zone Treaty* (2006).⁸⁹ The establishment of NWFZs was a major step forward towards strengthening international nuclear safety and promoting nuclear norms on the regional level.⁹⁰ Previous NPT RevCons have identified establishing a zone free of nuclear weapons and other weapons of mass destruction in the Middle East as a major priority for global disarmament and nonproliferation.⁹¹

The 1996 *Comprehensive Nuclear-Test-Ban Treaty* (CTBT) is an important framework that has strengthened international norms against testing nuclear weapons through the creation of the Comprehensive Nuclear-Test-Ban-Treaty Organization (CTBTO).⁹² The CTBT has yet to enter into force due to only 36 of the required 44 Annex 2 countries, which are identified as members of the Conference on Disarmament that have nuclear energy programs, having ratified its provisions.⁹³ Another framework that focuses on nuclear disarmament is the Fissile Material Cut-off Treaty (FMCT), a proposed international treaty that would prohibit the production of two main components of nuclear weapons: highly-enriched uranium and plutonium.⁹⁴ In 2017, the General Assembly adopted the *Treaty on the Prohibition of Nuclear Weapons*, the first legally binding international agreement to comprehensively prohibit nuclear weapons.⁹⁵ The treaty outlines prohibitions, declarations, safeguards, implementation, and other mechanisms to ensure the move towards the total elimination of nuclear weapons.⁹⁶ It is important to note that in the vote on the treaty text, 122 Member States voted in favor and 69 others did not vote.⁹⁷ All Member States that possessed nuclear weapons were among those who did not vote.⁹⁸

⁹² UNODA, Comprehensive Nuclear-Test-Ban Treaty (CTBT).

⁸³ UN, General Assembly, Seventieth session, 2020 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons and its Preparatory Committee (A/RES/70/28), 2015.

⁸⁴ Ibid.

⁸⁵ Ibid.

⁸⁶ Nuclear Threat Initiative, Strategic Arms Limitation Talks (SALT), 2011.

⁸⁷ Ibid.

⁸⁸ Arms Control Association, *Nuclear-Weapon-Free Zones (NWFZ) At a Glance*, 2017.

⁸⁹ Ibid.

⁹⁰ UNODA, Nuclear-Weapon-Free Zones, 2014.

⁹¹ Women's International League for Peace and Freedom, 2019 NPT Briefing Book, 2019.

⁹³ Ibid.

⁹⁴ Arms Control Association, *Fissile Material Cut-off Treaty at a Glance, 2018.*

⁹⁵ UN Conference to Negotiate a Legally Binding Instrument to Prohibit Nuclear Weapons, Leading Towards Their Total Elimination, *Treaty on the Prohibition of Nuclear Weapons (A/CONF.229/2017/8)*, 2017.

⁹⁶ Ibid.

⁹⁷ Ibid.

⁹⁸ Ibid.



Role of the International System

The United Nations Office on Disarmament Affairs (UNODA) helps to promote nuclear disarmament and nonproliferation, strengthen disarmament regimes, and support efforts to eliminate weapons of mass destruction.⁹⁹ UNODA also provides objective, impartial, and up-to-date information on multilateral disarmament issues and activities to Member States, international institutions, civil society, and the public.¹⁰⁰ Similarly, there are non-UN institutions that work on nuclear disarmament like the Conference on Disarmament (CD) and the CTBTO.¹⁰¹ The CD was recognized in 1978 as the single multilateral disarmament forum of the international community.¹⁰² The CD meets and reports to the UN General Assembly annually and has negotiated major multilateral arms limitation and disarmament treaties.¹⁰³ The CTBTO, founded in 1996 and headquartered in Vienna, is an international organization formed by States party to the CTBT and maintains a global system of sensors that can detect nuclear explosions everywhere on Earth's surface, in the atmosphere, underwater and underground.¹⁰⁴ This system has been effective in deterring nuclear weapons tests through being able to accurately identify the location of nuclear explosions and thereby increasing scrutiny of such activities.¹⁰⁵

In 2003, the Weapons of Mass Destruction Commission (WMDC) was created to help track and eliminate weapons of mass destruction until it's final meeting in 2009.¹⁰⁶ The six years of WMDC's research continues to play a key role in high-level negotiations on creating a world free of nuclear weapons, including within the General Assembly First Committee.¹⁰⁷ Furthermore, the voluntarily funded UN Institute for Disarmament Research (UNIDIR) helps to conduct independent research and relevant studies on the development and use of nuclear weapons.¹⁰⁸ UNIDIR reports annually to the General Assembly with guidance on resolution-drafting processes related to global nuclear disarmament.¹⁰⁹ IAEA is another organization that is mandated to develop nuclear safety standards and to verify Member States' compliance with their own commitments through inspections.¹¹⁰

Prior to the adoption of the NPT, the IAEA was established in 1957 as an independent organization that aims to promote the peaceful use of nuclear energy.¹¹¹ It is mandated to assist Member States in utilizing nuclear technology and its applications for socio-economic benefits, promote best-practices and standards for nuclear safety and security, and to implement a safeguards regime that inspects and verifies that nuclear programs are used for peaceful purposes.¹¹² In order to carry out these complex inspections, the IAEA has safeguards in place to verify states' legal obligations to the proper use of their nuclear facilities.¹¹³ Under the NPT, non-nuclear weapons states are required to conclude a safeguards agreement with the IAEA.¹¹⁴

Nuclear Non-proliferation: The Joint Comprehensive Plan of Action of 2015

The *Joint Comprehensive Plan of Action* (JCPOA) (2015) was a nonproliferation agreement meant to have the Islamic Republic of Iran become compliant with the NPT and IAEA safeguards in order to verify

107 Ibid.

⁹⁹ UNODA, *Overview*, 2019.

¹⁰⁰ Ibid.

¹⁰¹ Comprehensive Test-Ban-Treaty Organization, *Who We Are*.

¹⁰² Ibid.

¹⁰³ Ibid.

¹⁰⁴ Ibid.

¹⁰⁵ Ibid.

¹⁰⁶ UN Regional Centre for Peace and Disarmament, *Weapons of Mass Destruction*, 2019.

¹⁰⁸ UN Institute for Disarmament Research, *United Nations Institute for Disarmament Research, 2019.*

¹⁰⁹ Ibid.

¹¹⁰ Ibid.

¹¹¹ International Atomic Energy Agency, *About Us*, 2019.

¹¹² Ibid.

¹¹³ International Atomic Energy Agency, *Safeguards Explained*, 2019.

¹¹⁴ UN General Assembly, *Treaty on the Non-Proliferation of Nuclear Weapons*, 1968.



that it would not use its nuclear program to make a weapon.¹¹⁵ Prior to the agreement, Iran, a member of the IAEA and signatory to the NPT, was believed to be cultivating highly enriched uranium in an effort to create a nuclear weapon.¹¹⁶ In 2011 the IAEA found credible evidence that Iran was not compliant with its NPT safeguards agreement.¹¹⁷ The international community viewed this breach of compliance and the potential development of another nuclear state that could pose as a threat to international peace and security, as well as delineation from the progress towards global nuclear disarmament and nonproliferation.¹¹⁸ In order to successfully invite Iran back to the negotiating table, key actors in the global system such as the United States of America, Russia Federation, France, the United Kingdom, China, Germany, and the European Union offered to broker a deal with Iran by offering to dismantle existing economic sanctions in return for its strict compliance to the NPT and IAEA safeguards.¹¹⁹ This resulted in an agreement, the JCPOA, in which Iran received relief from its economic sanctions and in return agreed to limit its uranium enrichment with strict verification measures and frequent inspections by the IAEA, aligning Iran with global non-proliferation standards.¹²⁰

However, in May 2018, the United States of America (U.S.) withdrew from the agreement, and in November of the same year, reinstated economic sanctions on Iran.¹²¹ The United Kingdom, Germany, and France have since worked with Iran to develop alternative payment mechanisms aimed at helping international companies trade with Iran without facing U.S. penalties.¹²² This success in high-level negotiations prior to the new U.S. administration's reversal, was shown through the IAEA's quarterly reports which outlined Iran's compliance with its safeguards agreement.¹²³ However, in July of 2019, a year after the United States' withdrawal, Iran officially began enriching uranium above the threshold allowed in the JCPOA.¹²⁴ According to nonproliferation experts, compliance with nuclear norms is eroding.¹²⁵ Given the current state of political instability and the international community's desire for a Middle East zone free of nuclear weapons, upholding the provisions of the JCPOA has been identified of one of the most pressing concerns in advancing nonproliferation.¹²⁶

Civil Society's Involvement & Nuclear Disarmament

Civil society organizations (CSOs) and non-governmental organizations (NGOs) also play a role in steering the international debate from nuclear non-proliferation towards total nuclear disarmament through lobbying governments and campaigning for political change.¹²⁷ The rising concern of the humanitarian impact of nuclear weapons and need for disarmament is where civil society has brought an energized voice to the nuclear disarmament debate.¹²⁸ CSOs commonly work with Member States and the UN system to find new ways to develop a new legal instruments that prevent the possession and use of nuclear weapons by any Member State.¹²⁹ For instance, the International Campaign to Abolish Nuclear Weapons (ICAN) works to spread knowledge of nuclear weapons in various countries and pressure governments to halt the creation and distribution of nuclear weapons.¹³⁰

¹²⁵ Davenport & Sander-Zakre, Assessing Progress on Nuclear Nonproliferation and Disarmament, 2019.

¹²⁹ UNODA, Civil Society Engagement in Disarmament Process the Case for a Nuclear Weapons Ban, 2016.

¹¹⁵ The Washington Post, *Joint Comprehensive Plan of Action*, 2015.

¹¹⁶ Ibid.

¹¹⁷ International Atomic Energy Agency, Board of Governors, *Implementation of the NPT Safeguards Agreement and Relevant Provisions of Security Council Resolutions in the Islamic Republic of Iran, 2011.*

¹¹⁸ The Washington Post, *Joint Comprehensive Plan of Action*, 2015.

¹¹⁹ Ibid.

¹²⁰ Ibid.

¹²¹ BBC, Iran Nuclear Deal: Key Details, 2019.

¹²² Ibid.

¹²³ Laub, The Impact of the Iran Nuclear Agreement, 2018.

¹²⁴ Brumfield & Van Sant, *Iran's Uranium Enrichment Breaks Nuclear Deal Limit. Here's What That Means*, 2019.

¹²⁶ Ibid.

¹²⁷ International Campaign to Abolish Nuclear Weapons, *Overview*, 2019.

¹²⁸ UNODA, Civil Society Engagement in Disarmament Process the Case for a Nuclear Weapons Ban, 2016.

¹³⁰ International Campaign to Abolish Nuclear Weapons, Overview, 2019.



ICAN is especially important, as it was a crucial advocate for the Treaty for the Prohibition of Nuclear Weapons.¹³¹ Other CSOs provide expert guidance and thought-leadership on nuclear matters.¹³² The Arms Control Association (ACA) is an example of a non-partisan organization working to advance credible research on the topic.¹³³ The ACA produces research documents, briefers, and reports that inform the international community on the current situation pertaining to arms control.¹³⁴ Similarly, the Nuclear Threat Initiative submits publications, reports, and data on the level of nuclear activity around the world.¹³⁵ The organization aids policymakers by submitting relevant reports pertaining to the issues and work towards reaching an informed and efficient decision.¹³⁶ NGOs are authorized to attend non-closed meetings at the NPT RevCon and often bring expertise and viewpoints that are not otherwise expressed.¹³⁷

Conclusion

While there has been some international success in the reduction of nuclear capability and the promotion of non-proliferation norms, many challenges remain to total disarmament.¹³⁸ The lack of adherence to international guidelines by some Member States continues to remain a big challenge when attempting to reach an international agreement on nuclear disarmament.¹³⁹ The 2015 JCPOA demonstrated that it is possible to come to an agreement pertaining to nuclear weapons their non-proliferation.¹⁴⁰ Civil society has been very adamant on total nuclear disarmament, and actively brings their ideas to the international debate via their UNODA publications and organizations like ICAN.¹⁴¹ Preventing the spread of nuclear weapons and how to hold states and non-state actors accountable for violating international norms will continue to be discussed in the General Assembly First Committee.¹⁴²

Further Research

Given the current challenges to global nuclear disarmament, delegates should consider some key questions while beginning research, including: How should the international community address the lack of adherence of Member States to international norms and preexisting agreements on nuclear disarmament and nonproliferation? How should the General Assembly First Committee address civil society's concerns to view nuclear disarmament as a humanitarian issue? What are some of the methods that the UN General Assembly First Committee can foster dialogue for greater international collaboration on nuclear matters?

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This briefing report by the Council on Foreign Relations discusses the history of the global nuclear non-proliferation global movement along with its successes and failures. It provides a detailed perspective the history of nuclear weapons, the beginning of the non-

¹³² UNODA, *Civil Society Engagement in Disarmament Process the Case for a Nuclear Weapons Ban, 2016.* ¹³³ Arms Control Association, *Overview*, 2019.

¹³¹ Ibid.

¹³⁴ Ibid.

¹³⁵ International Campaign to Abolish Nuclear Weapons, *Overview*, 2019.

¹³⁶ Ibid.

¹³⁷ Women's International League for Peace and Freedom, 2019 NPT Briefing Book, 2019.

¹³⁸ BBC, North Korea nuclear tests: what did they achieve?, 2017.

¹³⁹ International Campaign to Abolish Nuclear Weapons, *United Nations Resolution to ban Nuclear Weapons in 2017,* 2016.

¹⁴⁰ Ibid.

¹⁴¹ UNODA, Civil Society Engagement in Disarmament Process the Case for a Nuclear Weapons Ban, 2016.

¹⁴² International Campaign to Abolish Nuclear Weapons, *United Nations Resolution to ban Nuclear Weapons in 2017,* 2016.



proliferation movement, and the most recent steps towards non-proliferation. The main benefit from this document is its detailed sections that provide a very simple outline and flow towards understanding the timeline of the nuclear non-proliferation regime. Additionally, this research presents some options to strengthen the nonproliferation regime, which delegates will find useful when working on their own research.

United Nations, General Assembly, Twenty-second session. (1968). Treaty on the Non-Proliferation of Nuclear Weapons (A/RES/2373 (XXII)). Retrieved 8 April 2019 from:

https://www.iaea.org/sites/default/files/publications/documents/infcircs/1970/infcirc140.pdf

This treaty is the most important document to date on international guidelines for nonproliferation, including stipulations for Member States and a list of all signatories. The treaty divides international opinion on the basis of security and national selfdetermination, since there are notable exceptions for Member States who have not signed it. It will be crucial for delegates to understand and use this document as the bedrock for all treaties relating to the non-proliferation of nuclear weapons.

United Nations General Assembly, Fifty-fifth session. (2001). *General and complete disarmament* (*A*/*RES*/55/33) [Resolution]. Adopted on the report of the First Committee (A/55/33). Retrieved 10 April 2019 from: <u>http://undocs.org/A/RES/55/33</u>

This resolution is the reason why biological weapons are currently banned in warfare. The threat of nuclear weapons can be included as of equal importance to biological weapons in warfare. This resolution draws parallels between biological and nuclear weapons and provides delegates with a good foundation for proposed resolutions on this topic. Additionally, this resolution calls for parties to limit the deployment of anti-ballistic missile systems, as well as calling for non-proliferation measures. It is important for delegates to use this UN General Assembly resolution as it will help build a framework of precedent on how the international community banned poisonous and biological weapons.

United Nations, General Assembly. (2015). *Universal Declaration on the Achievement of a Nuclear-Weapon-Free World (A/RES/70/57)*. Adopted on the report of the First Committee (A/70/460). Retrieved 8 April 2019 from: <u>http://undocs.org/A/RES/70/57</u>

This is the key document of the UN that describes the organizations' end goal of a nuclear weapon-free world. Having a good understanding of this document and its aims is critical to understanding the future goals of the international community on disarmament. Delegates will be able to use this document as a core from which to base their research, and to understand international negotiations on nuclear disarmament.

United Nations, Non-Proliferation Treaty Review Conference. (2015). 2015 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) [Report]. Retrieved 9 April 2019 from: http://www.un.org/en/conf/npt/2015/

This report offers recent developments pertaining to the NPT, discusses what Member States agreed during the 2015 conference, and what still remains to be addressed before the next Review Conference in 2020. Additionally, this page provides useful historical context as this is the bedrock nuclear non-proliferation treaty. Delegates would find this source particularly helpful since most of the working papers produced dealt with security assurances pertaining to nuclear capability, nuclear testing activities, and various safeguards that must be implemented.

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II. Ending the Use of Improvised Explosive Devices, Landmines, Cluster Munitions, and Other Explosives

Introduction

Between 2011 and 2016, civilian deaths and injuries from explosive weapons increased by 48%, with nearly 50,000 casualties in 2016 alone.¹⁴³ Although the *Fourth Geneva Convention* (1949) requires the protection of civilians, explosive weapons and improvised explosive devices (IEDs) often kill or injure indiscriminately or affect unintended targets.¹⁴⁴ In addition to unintended effects United Nations Office for Disarmament Affairs (UNODA) reports have indicated that non-state actors and rogue individuals are increasingly using IEDs against civilians and civilian objects as a means of inciting terror in populated areas.¹⁴⁵ IEDs, landmines, cluster munitions, and other explosive devices are also used to slow or prevent movement across specific areas, including of humanitarian aid; to kill and maim warring parties at small- and large-scales; to deny civilians access to food, water, health care, and trade; and to spoil agricultural land.¹⁴⁶ In response, the United Nations and several non-governmental organizations, such as the International Network on Explosive Weapons (INEW) and the International Committee of the Red Cross (ICRC), monitor, report, and respond to instances of explosive weapons by working with Member States to promote regulatory practices and coordinate humanitarian aid in areas impacted by explosive weapons.¹⁴⁷

The international community is currently aiming to strengthen measures to prevent the use of explosive weapons.¹⁴⁸ In 2018, 50 Member States issued a joint statement on the use of explosives weapons in populated areas (EWIPA) that emphasized their grossly inhumane impact, destruction to civilian life and reaffirmed their commitment to work with the United Nations (UN) and civil society in preventing their use.¹⁴⁹

International and Regional Framework

One of the core international frameworks that focuses on disarmament of explosive devices is the Convention on Prohibitions or Restrictions on the Use of Certain Conventional Weapons Which May Be Deemed to Be Excessively Injurious or to Have Indiscriminate Effects (1983), also known as the Convention on Certain Conventional Weapons (CCW), and its Protocols.¹⁵⁰ This treaty provides guidance to Member States and the international community on which conventional weapons and explosives can be used under certain restrictions and which explosives cannot be used under any circumstance based on their inhumane and adverse effects to warring parties and civilians.¹⁵¹ Notable protocols under the CCW include Protocol II, which regulates the use of mines against civilians and requires parties to remove mines once conflict has ended, and Protocol V, which requires parties that have used explosive weapons to provide information on their use of explosive weapons and to assist in the clearing of unexploded ordnances.¹⁵² The Convention on the Prohibition of the Use, Stockpiling, Production and

¹⁴⁸ Nason, Joint Statement on Explosive Weapons in Populated Areas, 2018.

¹⁴³ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, p. 35.

¹⁴⁴ UNODA, *IEDs – a growing threat*, 2019; International Committee of the Red Cross, *The Geneva Conventions of* 12 August 1949, 1980, p. 29.

¹⁴⁵ UNODA, *IEDs* – a growing threat, 2019.

¹⁴⁶ UNODA, IEDs – a growing threat, 2019; UNODA, Improvised Explosive Weapons (IEDs), 2019; UNODA, Landmines, 2019.

¹⁴⁷ ICRC, Mandate and mission, 2019; International Network on Explosive Weapons, About INEW, 2019.

¹⁴⁹ Ibid.

¹⁵⁰ UN Conference on Prohibitions or Restrictions of the Use of Certain Conventional Weapons Which May Be Deemed Excessively Injurious or to Have Indiscriminate Effects, *Convention on Prohibitions or Restrictions* on the Use of Certain Conventional Weapons Which May Be Deemed to Be Excessively Injurious or to Have Indiscriminate Effects (1983) and its Protocols, 1983.

¹⁵¹ Ibid.

¹⁵² UNODA, Protocol II to the Convention on Prohibitions or Restrictions on the Use of Certain Conventional Weapons which may be deemed to be Excessively Injurious or to have Indiscriminate Effects, 1983; UNODA, Protocol on Explosive Remnants of War to the Convention on Prohibitions or Restrictions on the



Transfer of Anti-Personnel Mines and on their Destruction (1999), also known as the Mine Ban Treaty, bans the production, use, stockpiling, and transfer of anti-personnel landmines due to the indiscriminate nature of the explosives.¹⁵³ There are currently 164 States party to the Mine Ban Treaty, with 33 UN Member States having not acceded to it.¹⁵⁴ A Convention similar to this convention is the Convention on Cluster Munitions (2010), which follows the same objectives, but for cluster bombs, which are explosives that release smaller explosives upon impact.¹⁵⁵ Further, the Convention on Cluster Munitions also provides guidance on clearing of contaminated areas, destroying cluster bomb stockpiles, and assisting victims of cluster bomb attacks.¹⁵⁶ Out of 108 signatories, 106 Member States are party to the Convention on Cluster Munitions.¹⁵⁷ In 2017 and 2018, the UN General Assembly passed resolution 72/36 and 73/67, both on "Countering the threat posed by improvised explosive devices", to call for more international coordination to create national policies and frameworks that focus on civilian-military cooperation, engagement with the UN and other relevant institutions, elimination of stockpiles, and increased efforts to prevent the creation of IEDs.¹⁵⁸

In 2017, the Central African Convention for the Control of Small Arms and Light Weapons, their Ammunition, Parts and Components that can be used for their Manufacture, Repair or Assembly (Kinshasa Convention) was adopted in response to increased usage of explosive devices in Central Africa and neighboring states.¹⁵⁹ The Kinshasa Convention emphasized the promotion of women in disarmament and measures and practices to strengthen arms control in Central Africa.¹⁶⁰ In 2013, the European Union (EU) adopted Regulation No. 98/2013 on the "Marketing and Use of Explosive Precursors to reduce the amount of explosive precursors that are available on the open market as a means to prevent the creation of homemade explosive weapons."¹⁶¹ The EU also works with the UN Mine Action Service (UNMAS) and the Iraqi authorities on mine and other explosive ordnances disposal in Irag.¹⁶² In 2018, UN Office for the Coordination of Humanitarian Affairs (UN OCHA), ICRC, INEW, 23 Latin America and Caribbean Member States, and other civil society organizations met in Santiago, Chile to share information, best practices, and explore solutions in addressing use of EWIPA.¹⁶³ At the end of the meeting, the parties published the Santiago Communiqué from Regional Meeting on Protecting Civilians from the Use of Explosive Weapons in Populated Areas, which focused on strengthening international cooperation with NGOs and civil society, established compliance measures and methods, and developed frameworks to protect hospitals, schools, and protected persons in relation to them.¹⁶⁴ Furthermore, the communiqué called for increased support in the process of negotiating and adopting an international political declaration on the use of explosive weapons in populated areas.¹⁶⁵

- ¹⁵⁴ International Campaign to Ban Landmines, *Treaty Status*, 2019.
- ¹⁵⁵ UN Office at Geneva, Convention on Cluster Munitions, 2019.
- ¹⁵⁶ Ibid.
- ¹⁵⁷ UN Treaty Collection, Convention on Cluster Munitions, 2019.

Use of Certain Conventional Weapons which may be deemed to be Excessively Injurious or to have Indiscriminate Effects (Protocol V), 2006.

¹⁵³ Diplomatic Conference on an International Total Ban on Anti-Personnel Land Mines, *Convention on the Prohibition* of the Use, Stockpiling, Production and Transfer of Anti-Personnel Mines and on their Destruction, 1999.

¹⁵⁸ UN General Assembly, Countering the threat posed by improvised explosive devices (A/RES/72/36), 2017; UN General Assembly, Countering the threat posed by improvised explosive devices (A/RES/73/67), 2018.

¹⁵⁹ UN Standing Advisory Committee on Security Questions in Central Africa, *Central African Convention for the Control of Small Arms and Light Weapons, their Ammunition and all Parts and Components that can be used for their Manufacture, Repair and Assembly,* 2017.

¹⁶⁰ Ibid.

¹⁶¹ European Union External Action, *EEAS Content*, 2019.

¹⁶² Ibid.

¹⁶³ International Network on Explosive Weapons, Communique from Regional Meeting on Protecting Civilians from the Use of Explosive Weapons in Populated Areas (Santiago, Chile), 2018.

¹⁶⁴ International Network on Explosive Weapons, Communique from Regional Meeting on Protecting Civilians from the Use of Explosive Weapons in Populated Areas (Santiago, Chile), 2018.

¹⁶⁵ Ibid.



Role of the International System

The General Assembly First Committee focuses on disarmament and international security affairs and regularly works with the UNODA to coordinate efforts with Member States and the international community to prevent the production, use, stockpiling, and transfer of explosive weapons.¹⁶⁶ UNODA also provides important, up-to-date, and impartial information on multilateral efforts conducted by Member States, states party to multilateral agreements, civil society, the media, and the general public on the disarmament of small arms and light weapons and explosive devices.¹⁶⁷ UNMAS is a specialized service under the UN Department of Peace Operations that coordinates with relevant UN bodies and Member States to eliminate the threats of mines, explosive remnants of war, and IEDs in conflict areas or areas once affected by conflict.¹⁶⁸ In order to provide easier access to information in regards to UN-led and Member State-led efforts in demining, UNMAS created "E-Mine", a website designed to consolidate and update all information on current disarmament efforts of explosive weapons, reinforcing of peace and security, and promotion sustainable development.¹⁶⁹ UNMAS also created the UN Mine Action Strategy 2019-2023 with the overarching goal of "protecting and assisting individuals and communities through the establishment of safe environments conductive to recovery, sustainable peace and development."¹⁷⁰ The UN Institute for Disarmament Research (UNIDIR) also works with UNODA, OCHA, UNMAS, Member States, and civil society organizations to develop new solutions to disarmament and international security issues.¹⁷¹

Recent use of EWIPAs in modern-day conflicts has become a focus of the Secretary-General's 2018 agenda, *Securing Our Common Future: An Agenda for Disarmament*.¹⁷² OCHA convened three international expert consultations on the issue of EWIPA and created effective examples of military policy and practices that can reduce the use of EWIPA.¹⁷³ These practices and policies have been shared with military forces, such as the International Security Assistance Force in Afghanistan and the African Union (AU) Mission in Somalia, each of which have instituted policies that limit the use of explosives in certain contexts to minimize the impact on civilian life.¹⁷⁴ Along with the AU, The EU has recently secured a contract with UNODA to dispose of explosive weapons in Iraq through coordination with Iraqi authorities.¹⁷⁵ OCHA also works with INEW to promote the prevention of civilian harm from EWIPA through research, policy, and advocacy.¹⁷⁶ INEW coordinates with other civil societies and non-governmental organizations (NGOs) to provide development assistance, document the impact of EWIPA, assist with victims of EWIPA, and the removal and destruction of explosive weapons.¹⁷⁷

Oversight and Prevention

Although the UN has several frameworks and institutions in place that provide guidelines on minimizing the use of explosive weapons, their proliferation and use continues to rise.¹⁷⁸ Humanity & Inclusion, an NGO that focuses on assisting people with disabilities and vulnerable populations, noted at a Security Council open debate in 2015 that out of the 50 States and territories that have acknowledged the humanitarian impacts of EWIPA, only half have called for action to address the problem.¹⁷⁹ In some cases, governments deliberately use explosive weapons that violate international law and indiscriminately

- ¹⁷¹ UNIDIR, United Nations Institute for Disarmament Research, 2019.
- ¹⁷² OCHA, Explosive Weapons in Populated Areas, 2019; UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, p. viii.
- ¹⁷³ OCHA, *Explosive Weapons in Populated Areas*, 2019.

- ¹⁷⁷ International Network on Explosive Weapons, *About INEW*, 2019.
- ¹⁷⁸ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, p. vii.

¹⁶⁶ UNODA, *About Us*, 2019.

¹⁶⁷ Ibid.

¹⁶⁸ UNMAS, *Who we are*, 2019.

¹⁶⁹ E-Mine, *E-Mine*, 2019.

¹⁷⁰ UNMAS, United Nations Mine Action Strategy 2019-2023, 2019, p. 10.

¹⁷⁴ Ibid.

¹⁷⁵ European Union External Action, *EEAS Content*, 2019.

¹⁷⁶ OCHA, Explosive Weapons in Populated Areas, 2019.

¹⁷⁹ Humanity and Inclusion, UN Security Council: Governments Should Recognize the Impact of Explosive Weapons, 2019.



target civilians when using these weapons.¹⁸⁰ With his 2018 disarmament agenda, the UN Secretary-General has sought to implement an international standard for use of explosive weapons and prevention of explosive weapons to decrease humanitarian impacts.¹⁸¹ Within the Secretary-General's report, he called upon Member States and the international community to engage with regional organizations, to ensure the full participation of women in arms control and disarmament efforts, to empower youth in the prevention of the use of EWIPA and other explosive devices, and to enhance the role civil society and the private sector play in disarmament efforts.¹⁸² While there are several international and regional conventions and legal frameworks that provide guidelines for disposal and regulation of explosive weapons, there are still Member States who have not acknowledged the harm caused by EWIPAs.¹⁸³

International Coordination on Prevention and Disarmament Efforts

Emerging technology, such as 3D printing, artificial intelligence, and developments in materials science pose a new threat to disarmament efforts led by the international community.¹⁸⁴ Easy access to 3D printing and other materials science production units could allow non-state actors, rogue individuals, and warring parties to mass produce explosive weapons in a short amount of time and at a lesser cost.¹⁸⁵ The Secretary-General has encouraged engagement with scientists and innovators to leverage emerging technologies and innovations to find peaceful and responsible uses and prevent the proliferation of explosive weapons.¹⁸⁶ Accountability of governments in utilizing emerging technologies for peaceful objectives is another issue the Secretary-General seeks to address.¹⁸⁷ In his 2018 report, the Secretary-General called for governments to regularly include disarmament experts from NGOs and the private sector in panel discussions, forums, policy formation and enhancement, and in other areas that focus on the prevention and disarmament of explosive weapons.¹⁸⁸

In recent years, UNMAS has increased their collaborative efforts with UN peacekeeping operations to eliminate landmines and explosive weapons in Africa, the Middle East, and in Latin America.¹⁸⁹ UNMAS has also promotes gender mainstreaming and the inclusion of women in disarmament processes and decision-making, and encourage Member States to include women in the process during disarmament initiatives in their country.¹⁹⁰ Under the Programme Global Shield, the International Criminal Police Organization, UNODC, and the World Customs Organization created a network with regional and multilateral communities to prevent the smuggling and proliferation of illicit materials that can be used to create IEDs.¹⁹¹ OCHA often partners with INEW and other civil society organizations in developing practices and regulations for Member States to utilize in their legal frameworks and disarmament and disposal initiatives.¹⁹² The General Assembly First Committee regularly meets to discuss proposed disarmament guidelines, recommendations for improving disarmament efforts, and follows the objectives of the Secretary-General's report on disarmament.¹⁹³ The First Committee also provides language that can be used for the annual UN General Assembly resolutions concerning disarmament affairs.¹⁹⁴

¹⁹² OCHA, Explosive Weapons in Populated Areas, 2019.

¹⁸⁰ Goose, Deadly cargo: explosive weapons in populated areas, *Human Rights Watch*, 2014.

¹⁸¹ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, p. viii.

¹⁸² UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, pp. 61-69.

¹⁸³ International Network on Explosive Weapons, *Political Response*, 2019.

¹⁸⁴ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, pp. 52-53.

¹⁸⁵ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, pp. 52-53.

¹⁸⁶ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, pp. 53-54.

¹⁸⁷ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, p. 55.

¹⁸⁸ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, pp. 65-66.

¹⁸⁹ UN Peacekeeping, *Mine Action*, 2019.

¹⁹⁰ Ibid.

¹⁹¹ UN General Assembly, Countering the threat posed by improvised explosive devices (A/RES/73/67), 2018.

¹⁹³ UN, General Assembly of the United Nations – Disarmament and International Security (First Committee), 2019. ¹⁹⁴ Ibid.



Conclusion

Use of explosive weapons continues to rise, especially in populated areas, greatly affecting civilian life.¹⁹⁵ The UN and its bodies and agencies, including UNODA and UNMAS, and civil society seek to prevent the proliferation of explosive weapons and promote disarmament efforts around the world.¹⁹⁶ The Secretary-General's disarmament agenda focuses on enhancing international efforts in the prevention and disarmament efforts of explosive weapons through coordination between the UN, Member States, NGOs, and the private sector by focusing on key areas that include women and youth.¹⁹⁷ Prevention and oversight accountability of governments is emphasized by the Secretary-General's agenda and plays a vital role in reducing the humanitarian impacts of explosive weapons.¹⁹⁸

Further Research

In consideration of how the international community can end the use of explosive weapons, delegates should consider the following questions: How can Member States promote prevention of explosive weapons, especially in populated areas? How can the international community harness emerging technologies for peaceful uses instead of proliferation of explosive weapons? How can these emerging technologies be used in disarmament efforts? How can Member States and the international community incorporate women and the youth in explosive weapons disarmament efforts?

Annotated Bibliography

Goose, S. (2014, December 18). Deadly cargo: explosive weapons in populated areas. *Human Rights Watch*. Retrieved 28 March 2019 from: <u>https://www.hrw.org/news/2014/12/30/deadly-cargo-explosive-weapons-populated-areas</u>

Human Rights Watch's report on explosive weapons in populated areas provides a look into current ongoing conflicts and how governments and insurgents are using explosive weapons. The report also examines the impacts of explosive weapons on civilians' lives and the measures the international community is taking to prevent further use of explosive weapons in populated areas. Delegates can read this report to gain an understanding from the lens of a NGO on the issue, and potentially lead them to research further from NGOs that focus on prevention and disarmament of explosive weapons.

United Nations Conference on Prohibitions or Restrictions of the Use of Certain Conventional Weapons Which May Be Deemed Excessively Injurious or to Have Indiscriminate Effects. (1983). *Convention on Prohibiting or Restrictions on the Use of Certain Conventional Weapons Which May Be Deemed to Be Excessively Injurious or to Have Indiscriminate Effects*. Retrieved 27 February 2019 from: <u>https://treaties.un.org/doc/Treaties/1983/12/19831202%2001-19%20AM/XXVI-2-revised.pdf</u>

This convention, also known as the Convention on Certain Conventional Weapons, seeks to ban or restrict the use of specific weapons, such as explosive weapons, that can injure civilians indiscriminately or cause unjustifiable injury to combatants. The convention has several protocols, the most recent being Protocol V on Explosive Remnants of War, which include the prohibition and restriction of landmines, cluster munitions, and improvised explosive devices. Delegates can use this source to understand a core-guiding framework that the UN system follows to end the use of explosive weapons.

United Nations, Mine Action Service. (2019). United Nations Mine Action Strategy 2019-2023 [Report]. Retrieved 27 February 2019 from:

https://www.mineaction.org/sites/default/files/publications/un_mine_action_strategy_2019-2023_Ir.pdf This strategy updates UNMAS' priorities and efforts in disarming landmines in the international community. The strategy aligns UNMAS' priorities to those of the Secretary-

¹⁹⁵ OCHA, *Explosive Weapons in Populated Areas*, 2019.

¹⁹⁶ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, p. 55.

¹⁹⁷ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018.

¹⁹⁸ UNODA, Securing Our Common Future: An Agenda for Disarmament, 2018, pp. 65-66.



General's priorities in his disarmament agenda by focusing on coordinating with Member States and NGOs to promote disarmament education, disarmament efforts, and accountability of governments. Delegates can use this strategy to understand UNMAS' role in disarmament efforts of explosive weapons and lead them to consider policy recommendations for the committee.

United Nations, Office of Disarmament Affairs. (2018). Securing Our Common Future: An Agenda for Disarmament [Report]. Retrieved 27 April 2019 from: <u>https://s3.amazonaws.com/unoda-web/wp-content/uploads/2018/06/sg-disarmament-agenda-pubs-page.pdf#view=Fit</u>

This report outlines the Secretary-General's new agenda that focuses on disarmament efforts for the international community. Within the report, the Secretary-General discusses the impacts of explosive weapons on humanitarian life and provides recommendations for Member States to follow in order to promote the prevention and disarmament of explosive weapons. Delegates can review this report to gain an understanding of the Secretary-General's disarmament agenda and obtain ideas of how they can promote disarmament efforts in committee.

United Nations, Standing Advisory Committee on Security Questions in Central Africa. (2017). Central African Convention for the Control of Small Arms and Light Weapons, Their Ammunition and All Parts and Components That Can Be Used for Their Manufacture, Repair and Assembly. Retrieved 27 February 2019 from: http://disarmament.un.org/treaties/t/kinshasa/text

This regional framework was negotiated within the framework of the UN Standing Advisory Committee on Security Questions in Central Africa is also known as the Kinshasa Convention. The convention aims to regulate small arms and light weapons (SALWs) and combat the illicit trade and trafficking of SALWs in Central Africa. Several articles of the convention seek to prevent the creation and use of explosive devices, mines, and cluster munitions. Delegates can utilize this source as a means to understand how regional cooperation can strengthen coordination in combatting explosive weapons.

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Goose, S. (2014, December 18). Deadly cargo: explosive weapons in populated areas. *Human Rights Watch*. Retrieved 28 March 2019 from: <u>https://www.hrw.org/news/2014/12/30/deadly-cargo-explosive-weapons-populated-areas</u>

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